



FLEURIEU

BUSHFIRE MANAGEMENT AREA PLAN



This Plan has been developed as part of a project funded by the Natural Disaster Resilience Program (NDRP) in partnership with the Commonwealth and State Governments of South Australia.

Front page image: View looking West from Rosetta Head including Petrel Cove, Victor Harbor Heritage Trail, southern tip of the Encounter Bay suburb and private farmlands.

Document Control

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1.1	25/8/17	Update to text relating to environmental asset risk methodology and links, update to hyperlinks.	BMPU

Endorsements

This document requires the following endorsements by the Fleurieu BMC

Version	Date	Name	Title	Signature
1	23/5/17	Peter Phillips	Acting Chair, Fleurieu BMC	

Approvals

This document requires the following approvals:

Version	Date	Name	Title	Signature
1.1	13/12/17	Greg Nettleton (CFS Chief Officer)	Chair, State Bushfire Coordination Committee <i>(on behalf of the SBCC)</i>	

Distribution

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1 INTRODUCTION

Bushfire cannot be eliminated from the landscape, and there are circumstances when fire cannot be controlled, however planning and preparedness activities can reduce the frequency, spread and impact of bushfire events. The Fleurieu is a bushfire prone environment with significant numbers of people, assets and areas of environmental sensitivity. The *Fire and Emergency Services Act 2005 (FES Act 2005)*, outlines the responsibilities of key Government organisations, the community and the public to prepare for, prevent or inhibit the spread of any bushfire.

The Fleurieu Bushfire Management Area Plan (BMAP) comprises of three parts:

- This written component outlining the planning process, content and other relevant information.
- An interactive spatial web-based map that identifies assets and their risk levels, and includes pop up tables of information for each asset.
- A spreadsheet containing a list of all Fleurieu BMAP assets, their risk rating and risk treatments.

Prevention and preparedness are vital components in reducing injuries and deaths, loss of assets, financial costs and aiding community recovery. The Fleurieu BMAP is aimed at prevention and preparedness planning, processes and actions. The Plan outlines information, strategies and actions to prevent or mitigate (reduce) bushfire impact on assets and in the landscape, rather than focusing on business continuity, emergency response or replacement costs.

Unlike past methodologies where a plan is published and remains static for a number of years before it is updated, the Fleurieu BMAP utilises a web-based (electronic) style and methodology that enables it to be updated on a regular and ongoing basis following its initial approval and publication. The Fleurieu Bushfire Management Committee (BMC) ensures the Plan is regularly reviewed and updated and that public consultation processes are undertaken where required. ([Refer to Section 3: Roles and Responsibilities](#)).

This BMAP has been prepared under specifications as determined by the current State Bushfire Management Plan 2010, the State Bushfire Coordination Committee (SBCC), Bushfire Management Committees, and the CFS Bushfire Management Planning Unit. The State Bushfire Management Plan is a strategic level document designed to provide policy and direction for fire, emergency and land management agencies and Bushfire Management Committees in South Australia. The State Bushfire Management Plan is a requirement under *Section 73 of the FES Act 2005*, and sets the standards for preparation and implementation of the BMAPs. At time of publication of this Fleurieu BMAP, (December 2017), the approved State Bushfire Management Plan is being reviewed and updated, with an expected completion date in 2017. Any updates to the State plan that require changes to be made to existing BMAPs will be incorporated in the regular BMAP update processes undertaken by the BMCs.

1.1 Purpose and Scope

The *Fire and Emergency Services Act 2005 (FES Act 2005)* requires each of the nine South Australian Bushfire Management Committees (BMC's) to prepare and maintain a Bushfire Management Area Plan (BMAP). Each BMC will adopt a BMAP that will:

- a. Identify existing or potential risks to values from bushfire within the BMA

- b. Outline coordinated and cooperative bushfire prevention and mitigation strategies to achieve appropriate hazard reduction associated with bushfire management within its area
- c. Identify asset or land custodians responsible for the implementation of the bushfire risk mitigation treatments
- d. Use or establish principles and standards to guide or measure the success of the bushfire management strategies and initiatives.

The purpose of the Fleurieu BMAP is to provide strategic direction for bushfire management planning in the Fleurieu Bushfire Management Area (BMA) ([refer to location map on page 7](#)), through the identification of strategies for bushfire risk modification to selected assets and areas and across the landscape, regardless of tenure. The Plan will be used by state and local government land management organisations to guide the development of bushfire management works plans for areas of land under their responsibility. Local government work plans will guide the establishment/development of bushfire mitigation works on private lands.

The Plan also provides essential inputs into State and Local Government planning, the application of building codes, bushfire fuel load management, planning for emergency management response, and prioritising of resources for sound mitigation decisions.

Following an assessment of bushfire risks and the adequacy of current control measures within the Fleurieu BMA, additional risk treatment strategies have been identified that aim to improve the resilience of the community and the assets identified in the plan to bushfire. ([Refer to Section 4: Risk Assessment](#) and [Section 5: Risk Treatment Strategies](#)).

The scope of the Fleurieu BMAP encompasses a range of asset categories and landscape wide areas at potential risk from bushfire. Asset categories include areas of human settlement; industrial and business areas; and assets of cultural significance to local communities and those contained in the State Heritage Register. ([Refer to Section 4.1: Assets at Risk from Bushfire](#)). Environmental assets are to be incorporated into the BMAP at a later stage. ([Refer to Section 4.2.4: Environment](#)). Selected areas of bushfire concern that relate multiple assets or the movement of bushfire through the broader landscape require further assessment and consultation with stakeholders to determine the most effective, acceptable and achievable risk treatment strategies to directly reduce the intensity and movement of fire through the landscape and the impact of bushfire on a cluster of assets.

Bushfire safety requires a partnership approach and is a shared responsibility between government agencies, the private sector, non-government organisations, individuals and the wider community. The planning process ensures consultation strategies provide all stakeholders with the opportunity to contribute to fire management planning and thus undertake appropriate action to address the risk of bushfire.

1.2 Objective

The protection of people, property and the environment is the fundamental objective of this plan, as a shared responsibility between government and the community. Members of the community are required to contribute to mitigating bushfire risk. The risk assessment process focusses predominantly on what can be measured (vegetation, fire intensity, separation distance, weather, topography, building resilience, access routes etc.) and what can be managed by applying risk treatment strategies.

The objective of this plan is to:

- a. Document the outcome of the Fleurieu BMC identification and assessment of the bushfire risk to assets within the Fleurieu BMA;
- b. Capture the current and future risk treatment strategies;
- c. Identify those asset or land custodians responsible for implementing treatment strategies to manage the risks and reduce the community's vulnerability to bushfire by improving preparedness utilising local knowledge, experience and expertise;
- d. Support and inform planning at a local level; and
- e. Inform stakeholders of the potential bushfire risk within the Fleurieu BMA.

Assessment of the strategies to protect other assets with the Fleurieu BMA will need to be reviewed as the strategies are implemented.

1.2.1 Constraints, Assumptions and Exclusions

The BMAPs are developed specifically for bushfire planning and preparedness. Issues relating to operational bushfire response or recovery are not addressed in this plan but covered in plans, policies and procedures of government and non-government emergency and community service agencies.

It is not currently feasible to risk assess every building or parcel of land for the inclusion into the Fleurieu online BMAP. Although some individual privately owned residences, farms, small business etc., are not specifically identified in the Plan's online map by a point, polygon or line, they will still have a level of risk from bushfire. Every landholder has a responsibility to undertake bushfire prevention and preparedness activities relevant to their location and situation.

The initial list of Landscape Treatment Investigation Areas ([Refer to Section 1.1: Purpose and Scope](#) and [Section 5.2.1: Landscape Risk Treatment and Investigation Areas](#)), does not represent an exhaustive or priority-based list of all potential landscape treatment investigation areas. Additional areas may be included following further risk assessment, identification and consultation with affected landowners. This includes identifying and assessing risk treatment strategies to determine their impact on significant species and communities.

A formal process for the risk assessment of environmental assets is being developed for application in BMAPs. The CFS and DEWNR are prioritising this work. Some data on environmental assets is held in the Biological Databases of South Australia (BDBSA). It is planned to have the completed environmental asset information and related management strategies incorporated in future iterations of the BMAP. ([Refer to Section 4.2.4: Environment](#)).

The BMAP process recognises the rights, interests and obligations of the traditional owners to speak and care for their traditional lands in accordance with their customary laws, beliefs and traditions. However on the advice of the Department of the Premier and Cabinet – Aboriginal Affairs and Reconciliation Division (AARD), to prevent damage, disturbance or interference with any Aboriginal site or object, assets of Aboriginal cultural and spiritual significance will not be specifically identified in this iteration of the plan. Further consultation with relevant stakeholders will be undertaken on the methodology for including assets of Aboriginal significance in the Plan.

Implementation

This Fleurieu BMAP does not include details for implementation, monitoring, review or reporting. Documentation on these requirements is under development and will be set out in the State Bushfire Management Plan and undertaken as part of the BMAP implementation process.

Best Available Information

Formulas and data used during risk assessment workshops and in the development of this plan have been based on the best available information at the time of development, and may be subject to change over time as more accurate data and information becomes available.

Weather conditions play a significant role in the likelihood of a bushfire occurring and its behaviour and intensity, should it occur. As part of determining these calculations, risk assessments have been based on inputs derived from Bureau of Meteorology (BOM) weather data over the fire ban period (October to April) for the last 5-7 years for the fire ban districts in each bushfire management area throughout the state.

The *FES Act 2005 Section 127* protects stakeholders from liability in relation to the development and implementation of a BMAP. [Please refer to Section 1.3.1: Fire and Emergency Services Act](#) for more information.

1.2.2 Considerations in developing the Bushfire Management Area Plan

The following considerations have been applied in the development of the BMAP:

- Primacy of the protection and preservation of life
- Protection of critical infrastructure and community assets that support community resilience
- Protection of residential property as a place of primary residence
- Protection of assets supporting livelihoods, economic production and community financial sustainability
- Protection of cultural assets
- The development of a formal process for the risk assessment and inclusion of identified environmental and conservation assets into forthcoming updates of the BMAP
- Compliance with relevant Acts, Codes of Practice and Regulations, standards, and inter-governmental agreements

1.3 Legislation

1.3.1 Fire and Emergency Services Act

A BMAP is a requirement under the *FES Act 2005 Section 73A*. In particular *Section 73A(1)* requires the BMC to prepare and maintain a BMAP for its area. *Section 73A(3)* outlines that the BMAP must:

- a. identify existing or potential risks to people and communities within its area from bushfire; and
- b. outline strategies to achieve appropriate hazard reduction associated with bushfire management within its area, especially through a coordinated and cooperative approach to bushfire prevention and mitigation; and
- c. identify action that should be taken by persons, agencies and authorities to achieve appropriate standards of bushfire management within its area; and

- d. without limiting points (b) and (c), establish or adopt principles and standards to guide or measure the successful implementation of bushfire management strategies and initiatives; and
- e. include or address other matters prescribed by the regulations or specified by the State Bushfire Coordination Committee (SBCC).

The following *Sections 73A(4) and 73A(5)* direct that the BMAP must be consistent with the State Bushfire Management Plan, and such other plans, policies and strategies as may be prescribed by the regulations.

FES Act 2005 Section 127-Protection from liability provides protection to key stakeholders for information or actions undertaken in relation to BMAPs. In particular, Section 127(4) states;

(4) Without limiting subsection (1), no liability attaches to SACFS, the State Bushfire Coordination Committee, a bushfire management committee or a council (or the members of any of them) by virtue of the fact that a bushfire prevention plan—

(a) has not been prepared under this Act in relation to a particular part of this State; or

(b) has been so prepared but has not been implemented, or fully implemented.

Some examples may include the non-inclusion of an asset into a BMAP that is subsequently lost or damaged in a bushfire or the inability of asset owners to undertake treatments assigned to assets.

1.3.2 Local Government Act

Section 7 of the Local Government Act 1999 specifies the principle functions of a Council. The functions that are specific to this plan include:

- *Section 7(d):* to take measures to protect its area from natural and other hazards and to mitigate the effect of such; and
- *Section 7(f):* to provide infrastructure for its community and for development within its area (including infrastructure that helps to protect any part of the local or broader community from any hazard or other event, or that assists in the management of any area).

Additionally *Section 8(d) of the Local Government Act 1999* outlines the way in which councils are required to undertake their roles and functions. It specifies the need for consistency of all plans, policies and strategies with Regional, State and National objectives and strategies concerning the economic, social, physical and environmental development and management of the community.

1.3.3 State Emergency Management Act

Section 3 of the State Emergency Management Act 2004 specifies that an “emergency means an event (whether occurring in the State, outside the State or in and outside the State) that causes, or threatens to cause:

- a. The death of, or injury or other damage to the health of, any person; or
- b. the destruction of, or damage to, any property; or
- c. a disruption to essential services or to services usually enjoyed by the community; or
- d. harm to the environment, or to flora or fauna

This is not limited to naturally occurring events (such as earthquakes, floods or storms) but would, for example, include fires, explosions, accidents, epidemics, sieges, riots, acts of terrorism or other hostilities directed by an enemy against Australia.”

At a regional level, this plan will provide valuable input into the Zone Emergency Management Plan (ZEMP) in relation to rural fire.

1.3.4 Acts, Codes and Regulations influencing Bushfire Management Planning

The following Acts, Codes of Practice and Regulations need to be considered in bushfire management practices and planning:

- [Native Vegetation Act 1991 \(SA\) Section 29](#)
- [Native Vegetation Regulations 2003 \(SA\) Section 5A-1 and 5\(1\)\(zi\)](#)
- [Environment Protection and Biodiversity Conservation Act 1999 \(Commonwealth\) Section 18 and 269AA](#)
- [Code of Practice for fire management on Public Land in South Australia 2012-2016](#)
- [National Parks and Wildlife Act 1972 \(SA\)](#)
- [Wilderness Protection Act 1992 \(SA\)](#)
- [Crown Land Management Act 2009 \(SA\)](#)
- [Aboriginal Heritage Act 1988](#)
- [Development Act 1993 Development Regulations 2008](#)

(This Act will be repealed by Sch 6 cl 2 of the Planning, Development and Infrastructure Act 2016).

The implementation of identified risk treatment strategies within this BMAP must comply with the requirements as directed by the above legislation. For example, *Sections 27 to 29 of the Native Vegetation Act 1991* outlines the approvals and circumstances required for the clearance of native vegetation. The *Environment Protection & Biodiversity Conservation Act 1999 section 18* outlines regulation of actions likely to impact nationally-listed species and ecological communities. Therefore, any risk treatment actions in this BMAP that may require the clearing of native vegetation or impacts nationally-listed species are still required to comply with these Acts.

2 FLEURIEU BUSHFIRE MANAGEMENT AREA

2.1 Location

The Fleurieu BMAP has been developed for the Fleurieu BMA region of South Australia.

The Fleurieu is located 45 minutes south of Adelaide in South Australia. Due to its closeness to Adelaide and being surrounded by coastline with pristine beaches, the summer months see an influx of people to the area. The boundary incorporates the whole of the following council areas:

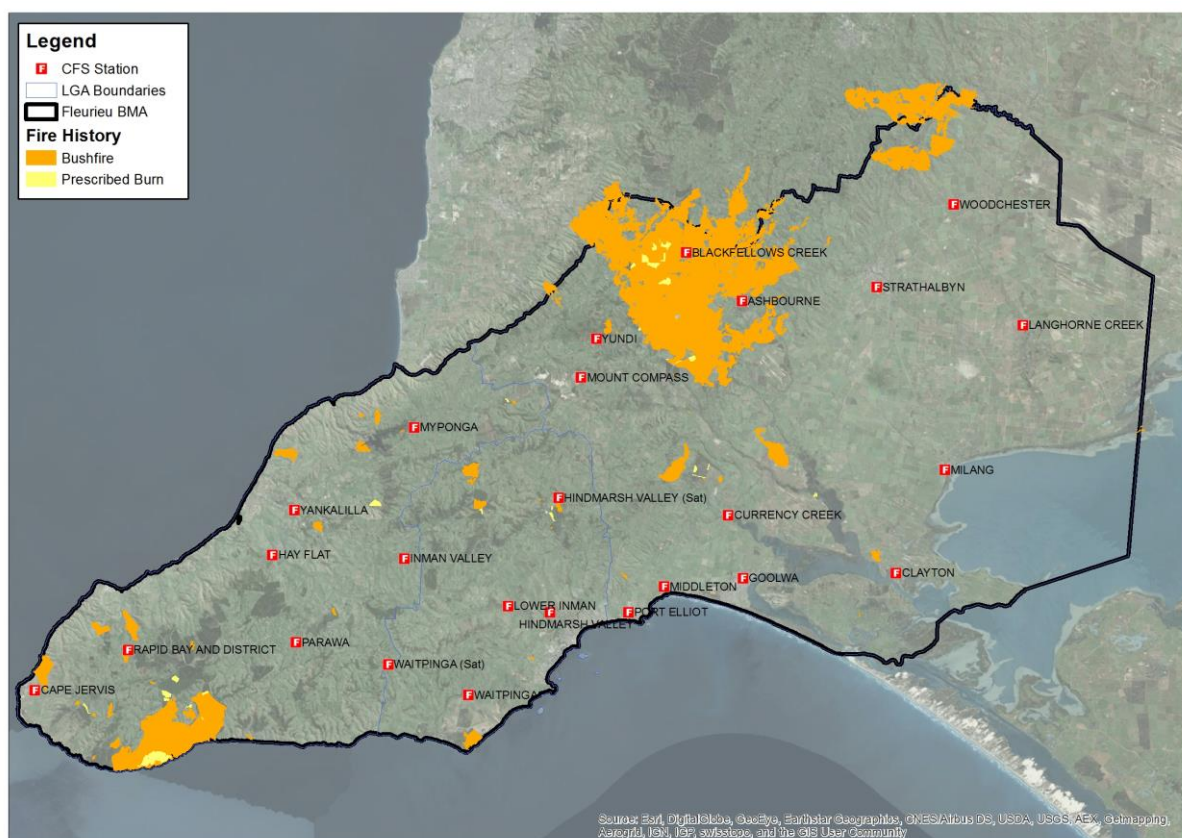
- Alexandrina Council
- City of Victor Harbor
- District Council of Yankalilla



Map 1: Fleurieu Bushfire Management Area

2.2 Fire History

Fire history has been considered as part of the risk assessment process. The map below illustrates the fire scars from 1931 to the present for the Fleurieu, including prescribed burns. While many of the fires have occurred in National Parks and Reserves mainly due to prescribed burns, there have been some large scale fires in the Alexandrina Council area and around Rapid Bay. Fires that start in the Sellicks Hill, Loud Hill and Willunga hills areas have the potential to breach the boundary into Alexandrina Council depending on the prevailing weather conditions.



Map 2: Fire History

The following list contains examples of the years, locations and data of some fires relevant to the Fleurieu BMA. It is not a definitive list of all fire occurrences within the BMA but provides a guide on the frequency of fires.

1980	Ash Wednesday I – 3,770ha (2680 within the Fleurieu BMA)
1983	Ash Wednesday II – 16199 (just fires impacting within Fleurieu BMA)
1987	Strathalbyn – 6,000ha
1995	Delamere Fire – 100ha
	Rapid Bay – 300ha
2001	Rapid Bay – 1,200ha
	Port Elliot – 200ha
2003/2004	Yankalilla – 300ha due to lightning strikes
	Delamere Valley – 30 ha
2005/2006	Louds Hill Fire – 105 ha
2006/2007	Cox Scrub – 119 ha
2008/2009	Waitpinga – 6.6 ha
	Clayton Bay – 60 ha
2009/2010	Kangarilla – 16.7 ha
	Delamere – 28 ha
	Rapid Bay – 174 ha

2010/2011	Kangarilla – 2.5 ha
2013	Finniss – 332ha
2014	Rapid Bay – 300ha Delamere – 100ha
2015	Mosquito Hill – 300ha Kyeema – 65 ha

In comparison to other parts of the state, the Fleurieu BMA experiences a low average of large scale bushfires. When a bushfire does occur the steep topography of the area presents an issue for emergency services personnel fighting the fire.

2.3 Topography

The Alexandrina Council's landscape is divided into two distinct areas, the Mount Lofty Ranges, coastal areas and lake plains.

Within the Mount Lofty Ranges, the topography rises to approximately 400m above sea level. Some areas are particularly steep and difficult to access. Many creeks emanate from the Mount Lofty Ranges and feed into larger tributaries, which will eventually drain into the River Murray and Lake Alexandrina.

The coastal and lake plains area is characterised by predominantly flat, low lying areas adjacent to Lake Alexandrina and the South Coast. Some of these areas are subject to flooding, with the majority of the Langhorne Creek viticulture area located within a flood plain.

The Victor Harbor district has a diverse range of topography with flat and undulating developed areas, town beaches, coastal cliffs, islands, hills, farm land and river systems. The northern and western sections have steep terrain through them with several major valleys that run south easterly, supporting the Hindmarsh and the Inman Rivers and their many tributaries. The major stream valleys are broad, relatively flat-floored basins marked by terraces in their lower reaches. The land between the open valleys is generally accessible, except for small pockets of steep terrain and native vegetation.

The District Council of Yankalilla area is typical of the southern Mount Lofty Ranges with steep hills and inaccessible gullies along most of the coastline from Victor Harbor to Cape Jervis. The remainder of the district is generally steep to undulating hills with some small flats in-between.

2.4 Water Catchments

SA Water owns a very small proportion of the catchment area of the Fleurieu region. Its largest landholding is the Myponga Reservoir Reserve (~1200 ha, primarily grassland and forestry plantation). The Reservoir catchment is located adjacent the Myponga township. The catchment covers an area of approximately 141km², with 121km² being upstream of the Myponga Reservoir and 20km² downstream of it, where it eventually discharges into the Gulf of St Vincent. The reservoir reserve is closed to the public but a public road traverses the dam wall and there also a public viewing lookout area.

Water catchments often comprise large areas with multiple landowners and jurisdictions. SA Water applies the following definitions to catchments within the Mount Lofty Ranges watershed (which incorporates the Myponga Reservoir Reserve and the northern reaches of the Fleurieu Bushfire Management Area):

- P1 - Priority 1 (P1) areas are the immediate hydrological catchments of the primary reservoirs and streams that are directly harvested for drinking water supply, where the provision of the highest quality public drinking water is fundamental. Myponga Reservoir is a P1 catchment.
- P2 - Priority 2 (P2) areas are those within 2 km of secondary water supply reservoirs, land within 100 metres of watercourses used to convey River Murray water into Hills reservoirs, and land in flood-prone and high-runoff areas. P2 areas fall into an intermediate water quality risk category.
- P3 - Priority 3 (P3) areas include all remaining parts of the Watershed, including catchment areas set aside for future reservoirs. In P3 areas it is acknowledged that water supply catchment functions co-exist with agricultural, residential, commercial and industrial uses. P3 areas include the remainder of the catchment.

2.5 Land Tenure

The following list outlines some of the main types of land tenure in the Fleurieu BMA:

- Private ownership – residential and industrial/commercial and conservation including Vegetation Heritage Agreements under the Native Vegetation Act 1991.
- Council managed areas
- SA Water lands and catchments
- Department of Environment, Water and Natural Resources (DEWNR) lands, parks and reserves
- Commonwealth and State Crown lands
- Aboriginal managed lands
- Mining production tenements and leases

2.6 Land Use

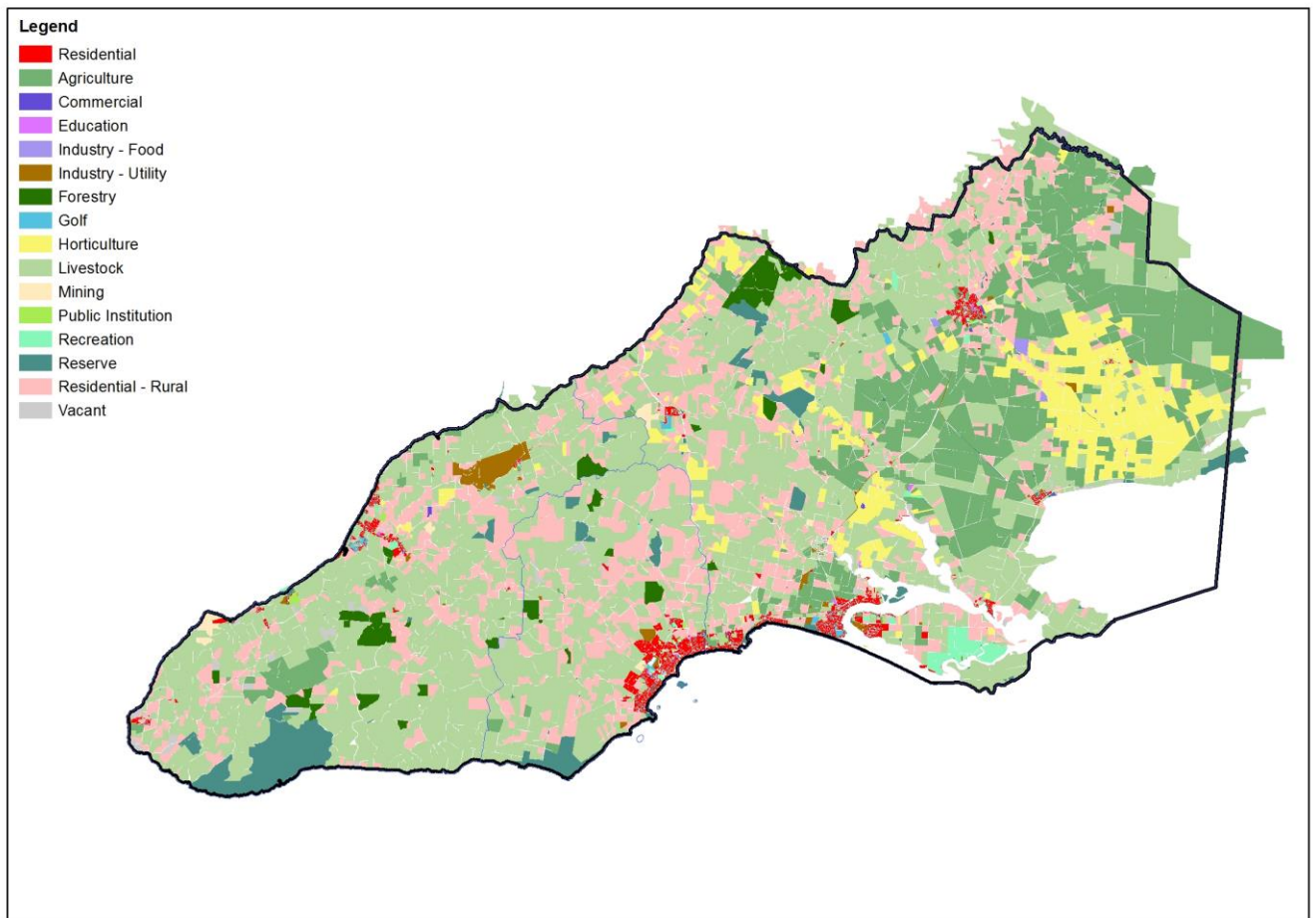
The Fleurieu is a dynamic area boasting some of the best food, wine, and culture in South Australia. The topography lends itself to many recreational activities, which includes fishing, hiking, surfing, snorkelling, sailing and swimming. Tourists visit the area all year round with the activities and events varying due to the seasons. Many people from the Adelaide region own coastal properties in this area and utilise them regularly as a short escape from the bustle of the city.

A large proportion of the Fleurieu is covered by Conservation Parks and Reserves. There are camping facilities and hiking trails throughout, which attract tourists and locals all year round. These areas are surrounded by agriculture, mainly in the form of cattle and dairy farms in the South and sheep and cereal cropping more predominant in the Victor Harbor and Alexandrina areas.

The higher rainfall areas contain some commercial forestry plantations, but it is not a predominant industry on the Fleurieu. The viticulture industry is concentrated around the top of the Alexandrina Council area with other vineyards scattered throughout the other local government areas. Small farms exist throughout the Peninsula, supporting various small rural businesses for example, cheese making and commercial flowers.

The residential areas are concentrated along the coast in the South, South West, South East, with Victor Harbor being the largest settlement. In the North, North West the residential townships are nestled amongst the hills of the Mount Lofty Ranges.

The type of land use may influence a range of bushfire issues such as chances of ignitions, ability of bushfire to establish and spread, opportunities for suppression and the risk treatments applied to reduce bushfire risk and impact. Although there are multiple land uses and land owners across the Fleurieu, broader bushfire issues and risk treatments are assessed and applied using a tenure blind approach to bushfire management planning.



Map 3: Land Use

2.7 Climate

2.7.1 Temperature

The temperature of the Fleurieu BMA is typically Mediterranean, with the temperature increasing northwards and inland. The coastal zone is moderated by the influence of the ocean; restricting seasonal and diurnal temperature ranges, with coastal summers typically 3 - 5°C cooler. Throughout the region hot dry summers and wet cool winters are experienced. In summer the temperature ranges between 24 - 35°C, reaching 40°C or more on occasions. The average winter maximums range between 16 - 18°C and the winter minimums tend to fall between 5 - 8°C.

2.7.2 The impacts of Climate Change

Climate change is having direct environmental impacts on water resources, primary production, infrastructure, flora, fauna and the health of our landscapes. Climate change factors are also contributing to increases in bushfire frequency and intensity resulting from:

- Longer fire seasons
- Less opportunities for hazard reduction burns
- Record hot and dry conditions
- More extreme and catastrophic fire danger days
- Severe weather events (dry lighting thunderstorms, sudden wind shifts)
- Reduced soil moisture
- Increase evaporation
- More demand for decreasing stocks of water

Additional information on climate change impacts can be found in the following websites:

[*Bureau of Meteorology: Climate Change and Variability*](#)

[*Climate Change in Australia*](#)

2.7.3 Wind and Weather Patterns

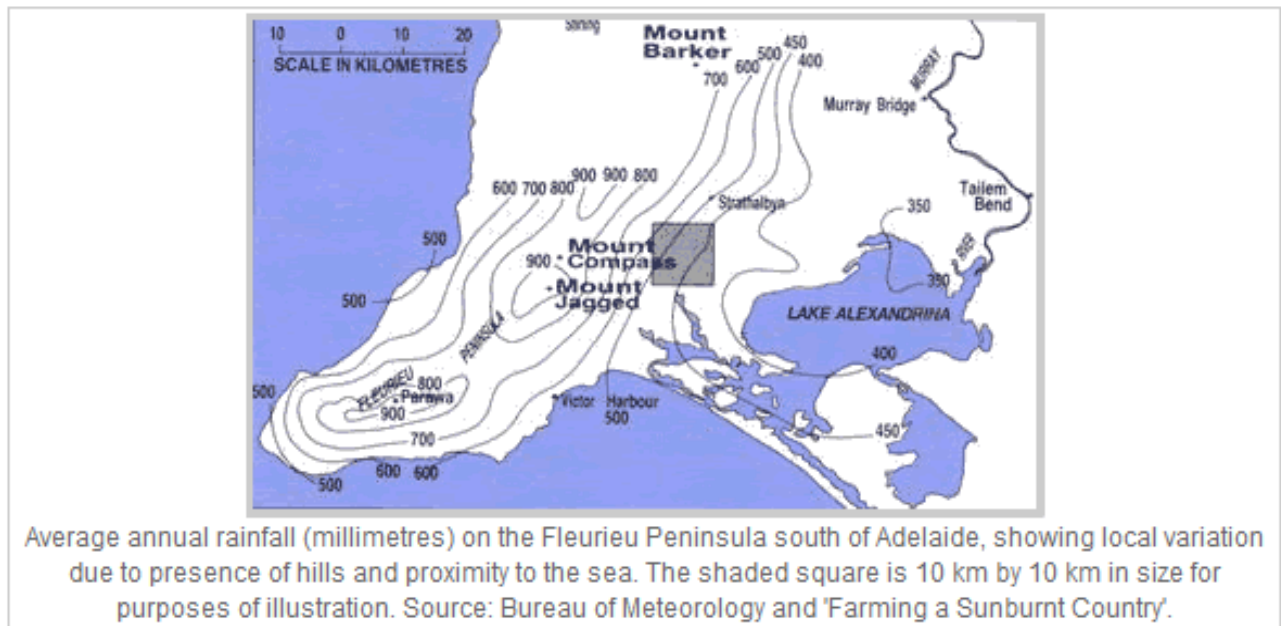
The influence of the ocean creates stronger sea breezes along the coast, with the effect generally limited to 80 to 160km inland. This distance may vary and is affected by coastal ranges acting as a wind break. During summer, the strongest and most frequent winds are from the south-east through to the south-west, often reaching 30-40km per hour under a strong sea breeze. In the cooler months of winter, the winds are more varied in direction tending to arrive from the south-west to north-west.

Strong northerly winds during summer are of the greatest concern especially if they are accompanied by high temperatures (close to 40°C) and low humidity (less than 20%). Sudden changes from northerly winds to cool gusty southerlies are not uncommon.

Thunderstorms, with associated lightning usually occur around November to December and then again during March and April. Lightning is a contributor to bushfire ignitions in the region.

2.7.4 Rainfall

The coastal areas of the Fleurieu BMA experience an average annual rainfall of 500 – 600mm as illustrated in the map below. The area receiving the least amount of average annual rainfall (400 – 450mm) is the eastern boundary of the Alexandrina Council area. The highest average annual rainfall is greatest in the area traversed by the Mount Lofty Ranges and ranges between 700 – 900mm. There are a variety of climate drivers than can affect rainfall from season to season, year to year, including the effects of El Nino and La Nina. Local topography and distance from the sea also affects the average annual rainfall of local areas in the Fleurieu BMA.



Map 4: Bureau of Meteorology - Rainfall

Source: <http://www.bom.gov.au/watl/about-weather-and-climate/risk/risk-rainfall.shtml>

2.7.5 Fire Ban District and Bushfire Season

The Fleurieu BMA encompasses the following Fleurieu Fire Ban Districts (FBD):

The Fire Danger Season (FDS) dates are set annually by the CFS Chief Officer, based on recommendations from the BMC.

Mount Lofty Ranges FBD: These dates are generally set from the 1st of November to the 30th of April, but may be varied according to climatic influences leading up to and during the summer months.

Includes the following councils: Alexandrina, Onkaparinga, Victor Harbor and Yankalilla.

Murraylands FBD: These dates are generally from the 15th of November to 15th of April, but may be varied according to climatic influences leading up to and during the summer months.

Includes the following councils: Alexandrina and The Coorong

2.8 Population and Demographics

The population of the Fleurieu BMA is on an increasing trend with the numbers climbing significantly during the summer months due to the holiday and tourism industries.

Victor Harbor is the main settlement in the coastal areas with its urban development extending further east and west each year. There is a mixed demographic of people moving into the area. The freeway extension from metropolitan Adelaide has reduced the distance between this area and jobs in the city, allowing people seeking a rural lifestyle to move further from the city. Similarly, the other major townships of the BMA, Strathalbyn and Mount Compass, have also experienced population growth for similar reasons.

These major centres of the region support the economy that is mainly agriculture, forestry, fishing and viticulture. Jobs in retail trade, tourism, health and community services, food and accommodation ensure the self-sufficiency of the local communities. Once known as the place to retire, these townships are now attracting families and young people to the region.

Source: <http://blog.id.com.au/2011/population/australian-demographic-trends/south-australias-fleurieu-peninsula/>

3 ROLES AND RESPONSIBILITIES

3.1 State Bushfire Coordinating Committee

The *FES Act 2005 Section 71A* outlines the functions of the State Bushfire Coordination Committee. Some of these functions include:

- a. promoting the State-wide coordination and integration of policies, practices and strategies relating to bushfire management activities;
- b. providing guidance, direction and advice to bushfire management committees;
- c. preparing and reviewing the State Bushfire Management Plan and to keep under review the extent to which Bushfire Management Area Plans and strategies adopted or applied by bushfire management committees are consistent with the State Bushfire Management Plan; and
- d. approving and auditing Bushfire Management Area Plans prepared and endorsed by Bushfire Management Committees.

3.2 Fleurieu Bushfire Management Committee

The Fleurieu BMC has been established by the SBCC under the *FES Act 2005*, and under *Section 73A(1)* of this Act must prepare and maintain a BMAP for its BMA. This plan seeks to assess the strategic bushfire management needs of the BMA across the landscape and as such is tenure blind.

The key function of the Fleurieu BMC is to coordinate all relevant stakeholders with a responsibility for bushfire management within the BMA, to undertake a risk assessment process, and oversee the implementation of risk mitigation strategies. The purpose of this process is to reduce the risk of bushfire negatively impacting on the values of life, property, and the environment in accordance with the *FES Act 2005*. The role and responsibility of Fleurieu BMC will include:

- a. Promoting the coordination of policies, practices and strategies relating to bushfire management activities within its area;
- b. Preparing and keeping under review a BMAP for its area and ensuring that the BMAP is consistent with the State Bushfire Management Plan;
- c. Overseeing implementation of its BMAP and reporting to the SBCC;
- d. Initiating or preparing the development of plans, policies, practices or strategies to promote effective bushfire management within its area;
- e. Convening with local or regional forums to discuss issues associated with bushfire management within its area, including working with local communities to promote and improve effective bushfire management;
- f. In the exercising and performance of their powers and functions:
 - i. Having due regard to the impact of their actions on the environment; and
 - ii. Seeking to achieve a proper balance between bushfire prevention and proper land management in the country; and
- g. Performing any other functions assigned by the Minister or the SBCC.

The member agencies on the Fleurieu BMC include:

- Alexandrina Council
- City of Victor Harbor
- District Council of Yankalilla
- CFS
- SA Metropolitan Fire Service
- SA Police
- Department of Environment, Water and Natural Resources (DEWNR)
- Department for Planning, Transport and Infrastructure (DPTI)
- CFS Volunteers Association
- Conservation Council of SA
- Forestry SA
- SA Water
- Primary Producers SA

3.3 Bushfire Management Committee Member Organisations

BMC member organisations are responsible for:

- Contributing to the decision-making of the Committee.
- Preparing and implementing action or work plans to address relevant treatments or issues identified in the plan.
- Ensuring input into the planning process by their BMC representatives.
- Providing information and make decisions on bushfire planning issues within the area.
- Reviewing the Bushfire Management Area Plan information and drafts and make amendments if required.
- Determining methodologies for community and public consultation on key components of the BMAP.
- Assessing and endorsing BMAP updates or changes.

3.4 Community

Bushfire prevention and preparedness is a shared responsibility of the State government, local councils and fire agencies, individuals, landholders and building managers (public and private), and the broader community. This BMAP assumes that all persons in the Fleurieu BMA are responsible for the mitigation of the bushfire risk for themselves, their neighbours and their community, and therefore need to understand and partake in bushfire prevention and preparedness. This is especially relevant to the protection of life and the property and environmental assets not specifically identified, mapped or risk rated within this BMAP.

In particular, legislation (*FES Act 2005*) states that owners of land must take reasonable steps:

1. to prevent or inhibit the outbreak of fire on the land; and
2. to prevent or inhibit the spread of fire through the land; and
3. to protect property on the land from fire; and
4. to minimise the threat to human life from a fire on the land

To ensure that the community is observing these bushfire prevention and management activities, Local Government Fire Prevention Officers within the Fleurieu BMA are required by the *FES Act 2005* to assess the extent of bushfire hazards within the council area, and provide advice to land holders and work with communities on bushfire prevention and preparedness. Where necessary, Fire Prevention Officers can enforce the provisions of the *FES Act 2005* on private land.

There are many conservation and recreation parks across the Fleurieu Peninsula and people visiting these areas need to recognise that they may, at times, be at risk from bushfire. Risk treatment measures are identified and implemented by DEWNR through their Fire Management Plans with aim of reducing the risk to life and property, such as signage, track and infrastructure upgrades, water access points, and park closure policies on Total Fire Ban days, and fuel reduction activities.

Visitors to National Parks and Reserves are reminded that agency policies allow for the temporary closure of publicly-managed lands on days declared a Total Fire Ban (TFB) (*DENR 2010d; Government of South Australia 2013; SA Water 2008*). Reserves may also be closed in the event of a bushfire within or threatening a reserve or during other fire management operations, such as prescribed burning. DEWNR reserve closures will be implemented on days declared a TFB where there is a catastrophic risk of bushfire.

ForestrySA-managed lands and SA Water Reservoir Reserves are closed to the public on days of TFB as declared by the CFS (Fire Danger Index >50) (CFS 2013) and work bans may also be put in place.

The CFS has an *Evacuation Policy* (CFS 2009c), which explains that as far as is possible, members of the community should decide for themselves whether to stay or go when threatened by an emergency. Directed evacuation will only be undertaken by the South Australia Police and Emergency Services when it is safe to do so and adequate resources are available. Agencies will comply with all requests from these authorities in evacuating visitors, lessees, and residents from reserves during an emergency.

Information relevant to all members of the community on bushfire prevention and preparedness can be found on the [CFS website](#).

4 RISK ASSESSMENT

Risk assessment is undertaken as assets are identified for inclusion into the online map and Risk Register. The risk assessment process can be applied to cover the risks to structures, property and life within built assets. A process for determining risk outcomes for environmental assets is being developed and will be used to include environmental assets in the Fleurieu BMAP.

The risk rating outcomes for assets currently identified in this Plan are determined using a number of inputs (risk drivers). Some of these include:

- Susceptibility of assets and people
- Vegetation type and its distance from the asset
- Predominant slope of the vegetation in relation to the asset
- Access and/or egress to and from the asset
- Frequency of ignitions in the general area of the asset

Risk drivers for each asset are contained in the extended version of the asset spreadsheet which is available from the CFS Bushfire Management Planning Unit.

4.1 Assets at Risk from Bushfire

The range of assets identified and assessed for their risk from bushfire in this BMAP has been sourced from local councils, infrastructure agencies, business groups, SA Government agencies, Fleurieu BMC working groups, CFS, community groups and web based geospatial resources.

The life and property assets are geographically identified and presented with a coloured risk rating as either, a point, line or polygon in the [online bushfire risk map](#) that forms part of this plan. This plan also includes a table listing all relevant information relating to the risks, as well as existing and proposed risk treatment strategies associated with each asset. The planning process allows for a single repository for all current and future assessments to be managed and maintained within the Fleurieu BMA.

The assets considered within this current plan are divided into four classes: Human Settlement, Economic, Cultural Heritage and Environmental. Environmental assets will be added to the plan at a later date ([Refer to Section 1.2.1: Constraints, Assumptions and Exclusions](#)). Each of these asset classes are further broken down into asset categories as shown in **Table 1**.

Asset Class	Asset Category
Human Settlement	• Residential • Special Fire Protection • Other
Economic Assets	• Infrastructure • Commercial or Industrial
Cultural Heritage	• Community • Historic • Other
Environmental Assets	• Flora • Fauna • Ecological communities (Refer to Section 4.2.4: Environment)

Table 1: Asset Classes and Categories included in the Bushfire Management Area Plan

4.1.1 Human Settlement

Human Settlement assets are those assets which are likely to be occupied by people and may be at risk from bushfire. Therefore, there is the potential for the loss of human life.

4.1.2 Economic Assets

Economic assets considered within this plan are those of significance to the economy at all scales, and are at risk from the impact of bushfire. They include commercial and industrial sites, and infrastructure providing utilities such as energy, water, transport and telecommunications.

4.1.3 Cultural Heritage

Cultural heritage assets identified in this plan include those of significant cultural value, post 1836, when non-Aboriginal people moved in to the Region. This category will also include assets that are of local community value including halls, churches, institutes and recreational facilities. [Refer to section 1.2.1: Constraints, Assumptions and Exclusions](#) regarding assets of Aboriginal cultural and spiritual significance.

4.1.4 Environmental Assets

At the time of preparing this plan, a risk assessment process and related treatment management strategies for environmental assets is still being undertaken by major stakeholders. ([Refer to Section 1.2.1: Constraints, Assumptions and Exclusions](#), and [Section 4.2.4: Environment](#)). The environmental assets to be considered for inclusion include flora, fauna, and ecological communities. Priority of assessment will be given to those species and communities that have been given a rating in line with the *Environmental Protection and Biodiversity Conservation Act 1999 (Commonwealth)*, the *National Parks and Wildlife Act 1972*, or have been identified in the *Regional Species Conservation Assessment for Adelaide and Mount Lofty Ranges NRM Region (Gillam & Urban 2014 2)*. No risk mitigation treatment should be undertaken in native vegetation until these environmental assets have been identified through an environmental risk assessment process.

4.1.5 Assets and Areas not risk rated

Land, assets, communities or people who are not specifically identified or mapped within this BMAP may still have a level of bushfire risk. This is particularly relevant to the more sparsely populated areas outside of rural townships. Landholders in the Fleurieu BMA, including people and asset owners not risk rated, have a responsibility to undertake bushfire prevention and preparedness activities relevant to their location and situation.

4.1.6 Bushfire Safer Places and Last Resort Refuges

The terminology and separate categories previously referred to as the Bushfire Safer Settlement and Bushfire Safer Precincts have now been consolidated to a single category of Bushfire Safer Places. The terminology and category of Last Resort Refuge has remained unchanged.

The BMAP process may identify changes to Bushfire Safer Places and Last Resort Refuges such as an expansion of a township. This may result in the BMC requesting a reassessment based on these changes.

4.2 Bushfire Risk Assessment

Risk assessments analyse a potential hazard and consider both the likelihood and consequence of an event occurring. These two factors combine to give an overall appreciation of the level of risk. For example, an event that is unlikely to happen and would have little consequence if it did happen would be considered a low risk; while an event that is likely to happen and would have significant negative consequences would be a high risk.

In terms of assessing risk to life, property and the environment in the context of this plan, the following assumptions were made. Likelihood was based on:

- a. a bushfire igniting in the surrounding landscape and spreading to the vegetation adjacent to the asset; and
- b. a bushfire event (flame, radiant heat and embers) directly igniting the asset or igniting the vegetation immediately adjacent to an asset, resulting in an impact to the asset.

Consequence was assessed as loss or damage to the asset from the bushfire event.

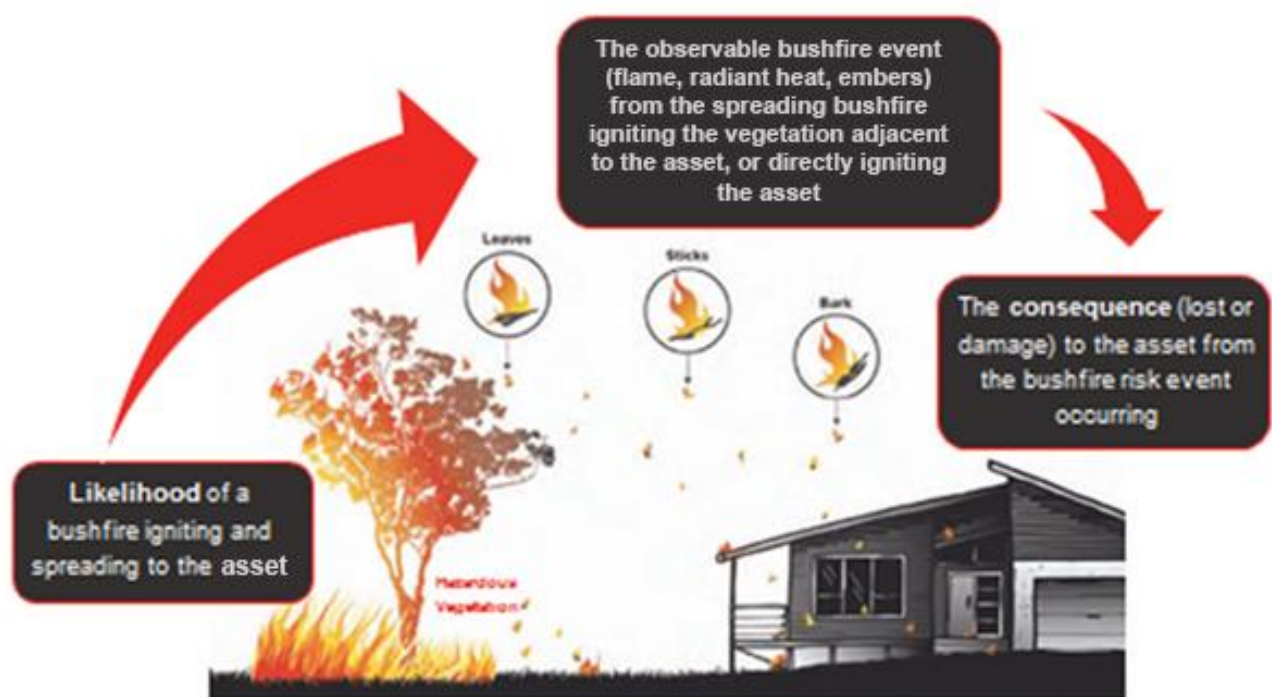


Figure 1: Bushfire Risk Diagram

4.2.1 Weather Context

When the bushfire risk assessment was undertaken for this plan, the weather conditions taken into consideration were BOM weather data over the fire danger season period for the last 5-7 years for each Fire Ban District.

The required weather input for the risk assessment process includes:

- Air temperature (°C)
- Relative humidity (%)
- Wind speed (Km/h) at a height of 10 metres
- Drought factor (BOM)
- Soil Dryness Index (SDI)

The weather context assumes a fire danger rating (FDR) of Extreme, typically characterised by fully cured fuels, high temperatures, low relative humidity, high winds and a total fire ban day.

Through their local knowledge of fire weather and fire behaviour, workshop attendees and other stakeholders are able to determine which assets would be at risk and aid in the determination of likelihood and impact of bushfire.

4.2.2 Likelihood

In determining the likelihood of a bushfire igniting and spreading and impacting an asset the following inputs are considered:

- Australian Incident Reporting System (AIRS) data from SACFS for known ignitions to gain an understanding of fires that have occurred.
- Current land use data across the State to assist in determining vegetation layers and activities associated with land use that could be potential ignition sources.
- Historical evidence of past bushfires and scarring across the landscape.
- The type of vegetation within the landscape.

Local knowledge is also used to validate the system-derived likelihood calculations.

4.2.3 Consequence

The term “consequence” for the purpose of this plan applies only to the asset itself. It is defined by the questions: “what will happen to the asset if it is impacted by a bushfire?” For example will it burn down, will it be destroyed and cease to function, will people be injured etc.? It does not refer to the social, financial or business continuity consequences of losing the asset. These higher level consequences are to be considered following direction from the State Bushfire Management Plan which is reviewing major risks to the state using the *National Emergency Risk Assessment Guidelines (NERAG)* and will be considered in the implementation phase of the Bushfire Management Area Plans.

The elements that contribute to the consequence of a bushfire are the *Bushfire Attack Level (BAL)* (measuring the radiant heat) and either the *susceptibility of occupants in human settlement assets* or *susceptibility of built structures*.

Bushfire Attack Level (Radiant Heat)

Bushfire Attack Level (BAL) is a measure of the radiant heat a building or structure is expected to be subjected to in the event of a bushfire on a day of Extreme FDR. This measure is used by the AS3959 *Australian Standard* for the construction of buildings in bushfire-prone areas in that buildings are rated to certain BALs.

The BAL is determined by classifying the type of vegetation around the building, the distance of the vegetation from the building, the slope of the land and the height of the most exposed part of the building (typically the eaves). The higher the BAL, the higher the radiant heat will be at that site during a bushfire. The aim should be to maintain assets below a BAL of 12.5 Kw/m² thereby eliminating the ignition of the structure from radiant heat. It should be noted that this Standard does not take into account the potential impact of spark and ember on structures.

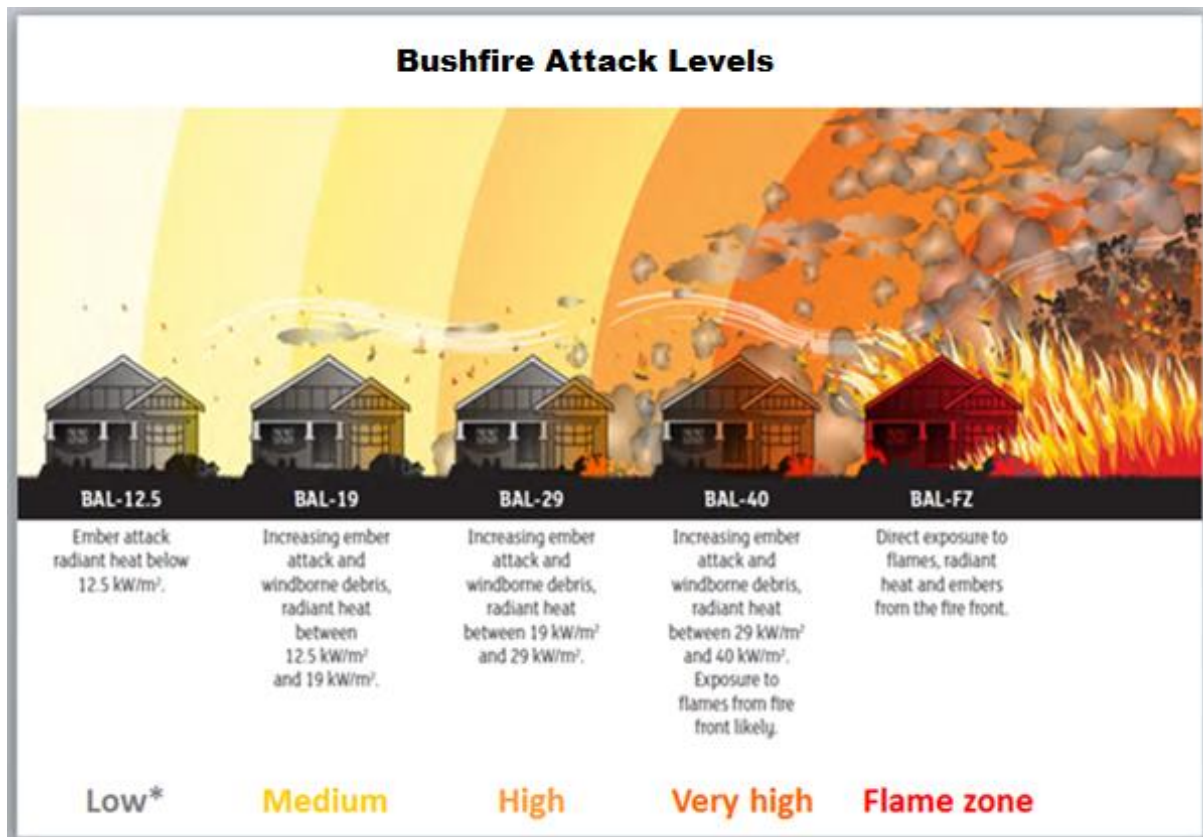


Figure 2: Bushfire Attack Levels

Susceptibility of Human Settlement Assets

This assessment refers to the susceptibility of the building occupants to bushfire and therefore, the potential for the loss of human life. It is not the assessment of the structures or the built environment.

This assessment is based on the combination of three elements: the people who live in the area, the preparedness level of the assets and environmental factors. For example, a rural community with a very active Community Fire Safe Group, well prepared properties and a well maintained bushfire buffer zone will have a reduced susceptibility.

Susceptibility of Built Structures (Economic and Cultural Heritage Assets)

The susceptibility of a built structure being adversely impacted by bushfire is dependent on the type of construction and material used as well as the structure's general condition. For example, concrete water tanks or steel towers have a very low susceptibility, whereas a heritage timber barn would have a very high susceptibility.

4.2.4 Environment

Environmental assets are located throughout the BMA, occurring on private and public lands, including protected areas. The Fleurieu BMC and the SBCC acknowledge the importance of including environmental assets in bushfire risk management. A formal process for the risk assessment of environmental assets vulnerable to bushfire on public and private land is currently being reviewed by the State Bushfire Coordination Committee and subject matter experts. The assessment process and inclusion of environmental assets will occur in subsequent updates of this BMAP.

Any identification and assessment of risk levels and risk treatment strategies for environmental assets must include a determination of potential impacts on significant species and ecological communities. Prior to the approval of the addition of these assets and related information into the BMAP, a six week period of public consultation regarding the additions will be undertaken to enable input and comment from interested organisations, groups and individuals. ([Refer to Section 1.2.1: Constraints, Assumptions and Inclusions](#)). The process will include a review of property asset risk treatments that may have environmental impacts in order to minimise these impacts without compromising community safety.

Additionally, DEWNR Fire Management Plans provide strategic fire management direction for DEWNR-managed lands and some privately owned Vegetation Heritage Agreements where landholders agree to participate. These plans do not consider all tenure types, as required for BMAPs. DEWNR is currently developing a risk assessment process for environmental assets on both public and private land.

DEWNR's risk-based Fire Management Plans (<http://www.environment.sa.gov.au/managing-natural-resources>) include strategies for bushfire risk mitigation and suppression on DEWNR reserves and selected surrounding lands. The Fleurieu BMA incorporates lands included within the following DEWNR fire management plans:

- *Reserves of the South-western Fleurieu Peninsula 2009-2019*

The recommendations made within this DEWNR fire management plan are supported by the Fleurieu BMC, and work is underway to incorporate this plan into the Fleurieu BMAP.

Further information for the management of natural resources in South Australia can be found on the DEWNR website. The following links to Managing Natural Resources and to Fire Management provide a range of information on stakeholders, responsibilities, strategies and actions in protecting and managing natural resources and managing fire:

- <http://www.environment.sa.gov.au/managing-natural-resources>
- <http://www.environment.sa.gov.au/firemanagement/Home>
- https://www.cfs.sa.gov.au/site/prepare_for_a_fire/prepare_your_home_and_property/native_vegetation_management.jsp

4.2.5 Risk Ratings

Table 2 below shows a standard risk rating matrix. It combines the likelihood and consequence scales previously described to assign a level to each risk in terms of Low, Medium, High, Very High or Extreme. For example, the likelihood of bushfire igniting and establishing in saltbush and sparse grassland is *Unlikely*, and if it did manage to spread to a concrete water tank, the consequence to the water tank would be *Minor*. This would result in a risk rating of *Low* (Refer to Table 2: Overall Risk Rating Matrix below). However a bushfire igniting and spreading in woodland is *Likely* and if it spread to an adjacent caravan park the consequence to the caravans and the people would be *Catastrophic*. This would result in a risk rating of *Extreme*. These risk ratings can be used as a guide in determining the level of urgency for allocating and implementing risk treatment strategies. Although this method is very common, it is limited by only representing two dimensions of the risk; the likelihood and consequence. Considerations also need to be given to the type of asset being impacted by a bushfire, the level of risk that may be considered acceptable and whether a desired risk level can be maintained or is achievable through current or proposed mitigation strategies. For example, a nursing home rated high may be a much higher priority for risk treatments than a communication tower rated as extreme.

		Consequence			
		Minor	Moderate	Major	Catastrophic
Likelihood	Almost Certain				
	Likely				
	Possible				
	Unlikely				

Low
Medium
High
Very High
Extreme

Table 2: Overall Risk Rating Matrix

Assets at almost no risk from bushfire may be marked as:  N/A

Risk Rating Explanations

When interpreting the overall risk rating for each asset it is important to understand that these results provide a scale only by which one risk can compared to another. They are derived through assessing specific risk criteria to determine the likelihood of a bushfire threatening an asset and the level of impact or consequence to an asset from the hazardous vegetation should it be ignited by bushfire. The definition for each overall risk rating is as follows:

 N/A

Properties and assets are constructed of materials that are unlikely to be impacted by bushfire and/or vegetation is at a significant distance away or virtually absent from the surrounding landscape.

 Low

Properties and assets are well prepared or defensible from the potential impacts from a bushfire should a bushfire approach. Surrounding vegetation is either likely to be a significant distance away or of low levels.

 Medium

Properties and assets are likely to be defensible with little preparation, although surrounding vegetation or topography still poses some risk.

 High

Properties and assets that are not prepared for a bushfire or don't have adequate firefighting amenities and separation distance are susceptible to the impacts of bushfire which is likely to reach assets with surrounding vegetation and topography fuelling fire intensity and behaviour.

 Very High

Properties and assets require special consideration to the impacts of bushfire. Bushfires are likely to be able to reach assets with high intensity with only low expectations of being able to defend assets.

 Extreme

Assets and properties are highly susceptible with heavy ember attack and likely flame contact from nearby flammable materials. There are limited options for safe egress or areas for the ability to be able to defend a property from the effects of a bushfire due to continuous or dense vegetation or challenging topography.

5. RISK TREATMENT STRATEGIES

Bushfires cannot and will not be eliminated from the landscape, however a combination of risk treatment strategies can be applied to reduce either the likelihood and/or consequence of bushfire and to increase community resilience, enhance the ability of firefighting agencies to access and suppress bushfires, limit the spread of bushfire, and protect people, assets and the environment.

Risk Treatments are activities used to modify the characteristics of a hazard to reduce either the likelihood and/or impact of bushfire on an asset. The Fleurieu BMC will allocate mitigating risk treatment strategies to reduce the risk to assets within the Fleurieu BMA. To facilitate this, the SBCC has endorsed risk treatment strategies that include both asset-specific and BMA-wide risk treatments.

For a full list of all risk treatments strategies [please refer to Section 5.3: Risk Treatment Strategies Suite](#).

5.2 Asset Specific Risk Treatment Strategies

Asset specific risk treatment strategies are allocated to mitigate individual risks within the BMAP Risk Treatment Register and are designed to mitigate specific elements of the risk i.e. the radiant heat, susceptibility of the asset to sparks and embers, the intensity of the bushfire and/or the potential of a bushfire starting and establishing. Asset specific risk treatment strategies are allocated to asset owners and/or land managers that are responsible and will assist in documenting in their work plans, details of actions and timeframes.

Some examples of asset specific risk treatments include:

- Property preparedness by ember proofing and clearing debris around a building
- Asset Protection Zone (APZ) of modified vegetation in and around an electrical substation
- Bushfire Buffer Zone (BBZ) of modified vegetation in a nature park immediately adjacent to a nursing home
- Bushfire Prevention Activities such as collaboration between landholders, council fire prevention officers and other agencies regarding property preparedness.

For a copy of the list of specific risk treatments allocated to individual assets, please contact the CFS BMPU.

A new Standard was approved by the SBCC in early 2017 for creating and maintaining APZs, BBZs and Conservation Zones. For current information on APZs, BBZs and Conservation Zones please refer to the [Bushfire Management Zone Standard and Guidance for Use](#).

5.3 Bushfire Management Area Wide Risk Treatment Strategies

BMA wide risk treatments are the overarching bushfire prevention and preparedness activities that are applied to mitigate the occurrence, spread and impact of bushfire to a number of assets across the BMA.

They broadly address the bushfire risk to assets and, thereby, reduce the overall level of bushfire risk to the BMA. Each of the risk treatment strategies will reduce either the likelihood and/or the impact of bushfire depending on the targeted outcome of the programme.

BMA wide risk treatments may include legislative requirements, policies and programmes of firefighting agencies, fuel hazard reduction, fire management planning, development and building regulations in fire prone areas, arson prevention programmes, and community engagement and education about bushfires.

Some examples include:

- National and State Legislation, Policies, Guidelines and Codes such as the *South Australian Fire and Emergency Services Act and Regulations 2005*, that includes applicable fuel management requirements, firebreak standards and annual enforcement programmes;
- State and local planning frameworks such as the State Bushfire Management Plan, Fleurieu Bushfire Management Plan, local Council roadside vegetation management strategies;
- DEWNR, SA Water and Forestry SA fire management policies and plans which sets out a range of mitigation strategies to minimise the impact of bushfire on built and environmental assets
CFS state-wide preparedness campaigns, partnerships and community engagement programmes, and management of Fire Danger Seasons, Fire Danger Ratings, Permits and Total Fire Bans;
- Department of Education and Childhood Development policies and procedures for schools at risk from bushfires;
- Building Code of Australia and State based Minister's Specifications.
- SA Police Operation Nomad.

5.3.1 Landscape Risk Treatment and Investigation Areas

Landscape Treatment Investigation Areas have been identified as areas of strategic importance when suppressing bushfires, and require further assessment and consultation with stakeholders to determine the most effective, acceptable and achievable fuel management strategies to provide strategic opportunities across the landscape.

In order to comply with National and State requirements for the management of vegetation to reduce bushfire risk, and to reduce specific landscape risks within the Fleurieu Peninsula area, the Bushfire Management Planning process has identified an initial number of "Landscape Treatment Investigation Areas" as examples of a fire management approach for bushfire mitigation at a broader landscape scale.

The investigation areas that have been selected by the BMC aim to complement current public land management mitigation activities, linking in with areas of existing lower fuel hazard levels to enhance the effectiveness of these treatments. The investigation areas identified in this plan do not represent a complete

priority-based list of all potential landscape treatment investigation areas. Areas may be added, removed or amended following more detailed risk assessments and community consultation. It should be noted that following its initial approval and publication, the Fleurieu BMAP remains a live document that will be updated on a regular and ongoing basis. As such, there is still ongoing work in negotiating and prioritising treatments for current investigation areas and in identifying and prioritising additional areas and treatments to be included into the BMAP. Areas of Crown land and locations where vegetation management practices are already in place have also been identified within these areas as Existing Landscape Treatments. Additional treatments may also be considered within and adjacent to these investigation areas such as community engagement or Operation Nomad activities.

All landscape risk treatment works are undertaken with consideration to all environmental and ecological issues and in accordance with required approvals such as the [Environment Protection and Biodiversity Conservation Act 1999](#), and the [Native Vegetation Act 1991](#).

[Please refer to Appendix 1 for maps of the proposed Landscape Treatment Investigation Areas for the Fleurieu BMA.](#)

5.3.2 Water Catchment Area Treatments

Risk treatment strategies for the Myponga water catchment is outlined in the Fire Management Plan for the site. These treatments include slashing, mechanical thinning/clearing and prescribed burning. Any burning within the catchment is carefully planned and monitored to ensure no impact on water quality. Strategies engaged include avoidance of burning within creek lines, avoiding high intensity burns and, if required, installing erosion control structures immediately following a prescribed burn. Treatments for these areas may be considered BMA wide and/or landscape treatments.

5.3.3 Softwood and Hardwood Plantations

There are Plantations of Softwood and Hardwood across the Fleurieu Peninsula and are considered at risk from bushfire. Maintenance and management of these areas is considered critical, to not only protect the surrounding assets or slow the spread of fire through the landscape but also to protect the plantations as economic assets. There are currently *Guidelines for Plantation Forestry in South Australia 2009* which outlines fire prevention and management strategies for plantation owners and managers.

5.4 Risk Treatment Strategies Suite

5.4.1 Property Preparedness

Property preparedness relates to action taken by landholders to reduce the risk of bushfire impacting on a house or other buildings. The primary focus of property preparedness should be the reduction of fuel hazards around the property and the elimination of ignition sources in areas surrounding or on structures, by:

- reducing or removing hazardous and fine vegetation fuels (long grass, dried leaves, shrubs etc.)
- removing other flammable materials and liquids
- reducing the risk of impact from windblown burning embers, flame contact and intense heat radiated from bushfires.

If the occupants plan to stay and defend their home during a bushfire, having a well prepared property is essential. The following CFS webpage includes information and fact sheets on property preparedness and asset protection zones:

- https://www.cfs.sa.gov.au/site/prepare_for_a_fire/prepare_your_home_and_property.jsp

5.4.2 Asset Protection Zones

An Asset Protection Zone (APZ) surrounds or is adjacent to an asset listed in the BMAP Risk Register.

APZs should be managed so that the Overall Fuel Hazard (as an average throughout the zone) does not exceed Moderate. Dry grass in an APZ should be maintained at 10cm or less.

APZs are designed to reduce fire spread, intensity, radiant heat and direct flame contact to an asset. The location of an APZ should include areas such as existing cleared areas, roads and driveways which have low fuel levels.

The [Native Vegetation Act \(1991\)](#) allows for the clearing of understorey for up to 20m around a residence for fire protection¹. An APZ may be extended beyond 20m where slopes occur downhill from the asset where vegetation types have high fuel levels ([refer to AS3959 2011](#)²). An APZ may similarly be less than 20m where the ground slopes uphill from assets or where vegetation fuel levels are low.

An APZ may be used to reduce the risk of impacts to assets identified in the BMAP Risk Register, for example residential buildings, industrial, commercial or heritage buildings, essential infrastructure, and cultural or environmental assets or items).

A new Standard was approved by the SBCC in early 2017 for creating and maintaining APZs, BBZs and Conservation Zones. For current information on APZs, BBZs and Conservation Zones please refer to the [Bushfire Management Zone Standard and Guidance for Use](#).

5.4.3 Bushfire Buffer Zones

A Bushfire Buffer Zone (BBZ) is an area, beyond an APZ, where additional fuel management can reduce the risk of bushfire impact on assets. These zones often complement an APZ around a significant asset.

BBZs may also be used to provide strategic fuel reduced areas, which may include fuel breaks through or around a large block of vegetation, with the aim of reducing:

- the impact of bushfire burning a whole large block of native vegetation or several adjacent smaller areas of native vegetation;
- the potential for a bushfire to burn out of vegetated land into surrounding land; or
- the potential for a bushfire to burn into vegetated land from surrounding land.

A new Standard was approved by the SBCC in early 2017 for creating and maintaining APZs, BBZs and Conservation Zones. For current information on APZs, BBZs and Conservation Zones please refer to the [Bushfire Management Zone Standard and Guidance for Use](#).

¹ See the brochure [Reduce the Impact of Bushfire](#) for more detail.

² AS3959-2009, amended 3-2011, Construction of buildings in bushfire-prone areas, Standards Australia.

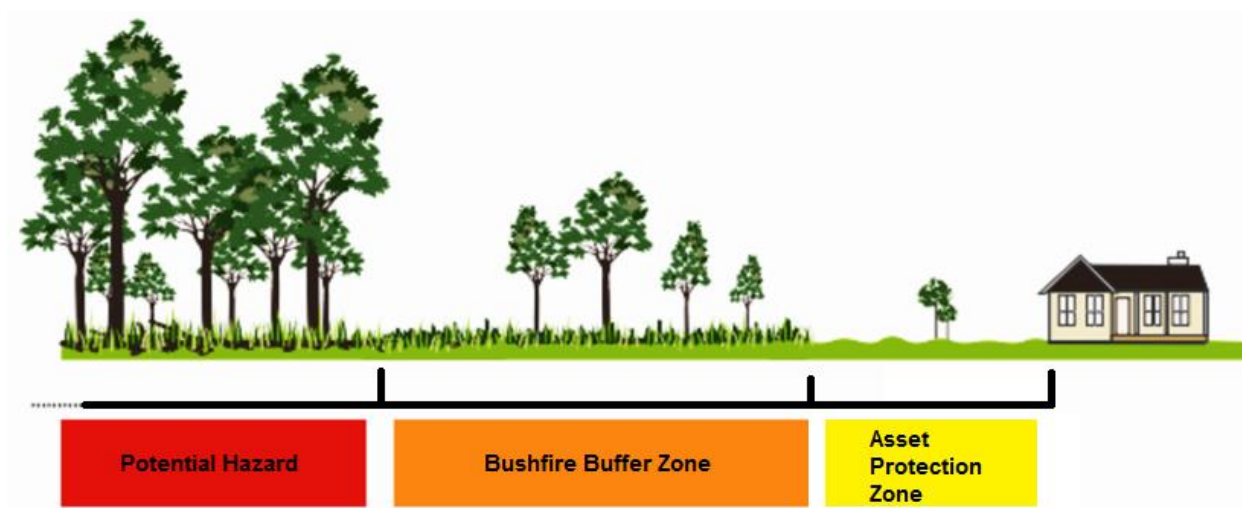


Figure 3: Asset Protection and Bushfire Buffer Zones

5.4.4 Bushfire Prevention Activities Conducted by a Council Fire Prevention Officer

Councils and Fire Prevention Officers undertake fire prevention activities as outlined in the [South Australian Fire and Emergency Services Act 2005 \(Part 4A Division 2\)](#) and [Fire and Emergency Services Regulations 2005](#).

Bushfire prevention activities undertaken by Fire Prevention Officer include:

- assessing the extent of bushfire hazards within the relevant council area;
- assisting the council in providing advice and information to any bushfire management committee whose area incorporates any part of the relevant council area in connection with the preparation or review of the committee's Bushfire Management Area Plan;
- providing advice to owners of property in respect of bushfire prevention and management; and
- carrying out any other functions assigned to the Fire Prevention Officer by the regulations.

5.4.5 Community Engagement

Community education and engagement activities can extend from simple information provision to extended training and empowerment programmes. These activities can be, and are, undertaken by many different groups (CFS, MFS, local councils, SAPOL, Primary Producers SA, Red Cross, etc.). The type of programme or information that needs to be provided is dependent on the audience and their level or risk. Research has shown that information provision on its own, whilst important, does not lead to a sufficient level of planning and preparation for bushfires. Community engagement programmes have the potential to achieve positive outcomes at both the individual (resident, household, etc.) and community levels, provided they are planned, well implemented and resourced appropriately.

5.4.6 Firebreaks and Fire Access Tracks

Firebreaks and fire access tracks are strategic fire management works which may be implemented as measures to assist with bushfire mitigation or suppression. The standard for firebreaks and tracks has been defined in the *South Australian Firebreaks, Fire Access Tracks and Sign Standards Guidelines (2015 Government Agencies Fire Management Working Group GAFMWG)* and was endorsed by the SBCC.

A firebreak is an area or strip of land where vegetation has been removed or modified to reduce the intensity and rate of spread of fire that may occur. A fire access track is designed, constructed and maintained for the safe passage of firefighting vehicles undertaking fire suppression activities. Whilst firebreaks and fire tracks may be constructed or designed for a specific purpose, it does not necessary exclude a fire track to also act as a fire break, or vice versa, in some instances. See the [GAFMWG](#) Standard document for further information on firebreaks, fire access tracks and sign standards.

5.4.7 Prescribed Burning

Prescribed burning is the controlled application of fire under specified environmental conditions to a predetermined area and at the time, intensity, and rate of spread required to attain planned resource management objectives. Prescribed burning is a tool used to achieve fuel hazard reduction management for bushfire risk mitigation and to achieve environmental, land management and research objectives.

The State Government public land agencies of DEWNR, SA Water and ForestrySA share agency resources to undertake fuel hazard reduction prescribed burning at a landscape scale across public lands to reduce the risk of bushfire impacts entering or emanating from a reserve.

Within the BMAP area and more broadly across the state only a handful of prescribed burns are undertaken annually on private lands. The lack of prescribed burning on private lands is considered a significant gap in bushfire mitigation management as high bushfire risk areas occur on privately owned land and are not confined to public land. In an attempt to address this gap, DEWNR and SACFS are to identify issues associated with prescribed burning on private land and will present recommendations for consideration by Government to enhance prescribed burning mitigation risk treatment on a “tenure- blind” landscape scale. Information on prescribed burns can be found on the following link: [DEWNR Prescribed Burns](#).

5.4.8 Council Planning and Development Policy and Standards

A key objectives outlined within planning strategy documents and development plans across government and in local area development plans (as required under [Section 22 of the Development Act 1993](#)), should give consideration to the protection of life, property and assets including infrastructure, regions cultural heritage (indigenous) and environmental assets from hazards such as bushfire.

Ministers and local government may amend such policies and strategies in order to accurately address key objectives relative to the risk identified in their local area.

Current planning policies relating to bushfire risk, contained in relevant development plans, may be reviewed in this context as part of future development plan amendments. Notably, the state government has embarked on the implementation of key planning reforms over the next 1-5 years, as part of a new planning system and the [Planning, Development and Infrastructure Act 2016](#). Pending the timing and sequencing of the introduction of new planning rules and governance systems, there is potential to also review future policy approaches relating to bushfire risk and asset protection through this process.

5.4.9 Policy, Standards and Codes of Practice

The policies, standards and codes of practice refer to current overarching bushfire management practices, performance measures and desired outcomes of the fire management activities on private and public lands. They provide a framework for the safe and effective management of potential ignition sources and fire on private and public land in South Australia.

This strategy may also include emergency management policies that individual organisations have or require to manage the risk of bushfire impacting upon their site. This may involve agencies such as schools, health and community services and utilities which require planning and preparation to become bushfire ready.

5.5 Risk Treatment Implementation Plan

Once the Fleurieu BMAP has been approved by the SBCC, risk treatment implementation plans will be developed by the BMC in conjunction with asset and land manager/owners in order to document and report how the chosen risk treatment strategies and their associated activities will be implemented. These plans should include:

- a. Risk and treatment identifiers
- b. Responsibility for treatment implementation
- c. Timeframes
- d. Existing and proposed risk treatments
- e. Prioritisations of risk treatments
- f. Performance and success measures
- g. Reporting and monitoring procedures

The risk treatment implementation plan will enable the councils and land managers to develop or inform local works plans and will provide a mechanism for the Fleurieu BMC to monitor timeframes and progress of risk treatments.

6. MONITORING, REVIEWING AND REPORTING

6.1 Monitoring

The SBCC approves new or amended BMAP's and provides guidance, direction and advice to bushfire management committees

The Fleurieu BMC is required to monitor the BMAP, the context and the risk on an ongoing basis including:

- Changes to accepted risk levels
- Changes in circumstances or assessment criteria
- Additional information (should/when it becomes) available
- Changes in social, political or legislative/regulative environments
- Changes to the BMC area or organisational responsibilities
- Progress toward the completion of the treatment works listed in the BMAP
- The timeliness of the works in the BMAP
- Compliance of risk treatment works with relevant Acts, Codes and Regulations. [Please refer to Section 1.3: Legislation](#)

6.2 Reviewing

As stipulated in the *FES Act 2005* this BMAP must be reviewed at least once in every four year period from the approval date of the original plan.

However, as a live Plan, the Fleurieu BMC will ensure that the BMAP is reviewed, in part or wholly, whenever an amendment, context or risk issue is identified or brought to the attention of the BMC, or to assess the progress of risk treatment works against stated timeframes. A summary of actions and amendments will be reported by BMCs to the SBCC on at least an annual basis.

6.3 Reporting

The Fleurieu BMC is required to report to the SBCC on its progress implementing the bushfire risk management strategies identified in the plan. BMC member organisations will need to report to the Fleurieu BMC on the progress of risk treatment works outlined in the BMAP. The BMPU will submit BMAP amendments, additions and deletions to the BMC for assessment and endorsement. The implementation of BMAP actions and reporting processes for the BMC is currently being developed.

7. REGISTERS

7.1 Overview of Risk and Risk Treatment Registers

The Risk Register and Risk Treatment Register are integral components of this BMAP, along with the online map and this context document. They are current as of the date this document was approved. Due to the dynamic nature of risk the BMC will monitor and update the risks and risk treatments once the risk treatment works have been implemented, or where there is a change in the factors that determine the level of risk. The information pertaining to each risk is to be monitored by the BMC and updated and maintained by the CFS Bushfire Management Planning Unit on the secure Bushfire Risk Information Management System (BRIMS).

7.2 Risk Register

The Risk Register lists the description and location of all assets identified within the Fleurieu BMC and the overall resulting risk rating that has been determined for each asset. The level of risk for each asset in the risk register does not necessarily indicate its level of priority for mitigation works. For example, a nursing home rated high may be a much higher priority for risk treatments than a communication tower rated as extreme. The BMC and member organisations will identify, monitor and report on priorities for mitigation works.

7.3 Asset Specific Risk Treatment Strategies Register

The Risk Treatment Register details the treatment strategies that have been allocated to each asset. The register also includes planned timelines for when the risk treatment strategies are to be implemented and who is responsible. A copy of the *Risk and Treatment Register* is available through the Bushfire Management Area Plans site:

<https://www.cfs.sa.gov.au/prepare-for-a-fire/bushfire-management-planning/bushfire-management-area-plans/>

Related Documents

Name of Document
A Template for a Local Council Roadside Vegetation Management Plan, Native Vegetation Council (2012)
AS 3959-2009/Amendment 3-2011; Construction of buildings in bushfire-prone areas (2009)
AS/NZS ISO 31000:2009 Risk Management - Principles and Guidelines (2009)
Bushfire Management Zone Standard and Guidance for Use (2017)
CFS – Code of practice – Vegetation and rubbish pile burning – (April 2015)
Crown Land Management Act 2009 (SA)
Department of the Premier and Cabinet South Australia's Strategic Plan - Creating Opportunity. Department of the Premier and Cabinet, Government of South Australia (2004)
Development Act 1993 Development Regulations (2008)
Emergency Management Act (South Australia) (2004)
Emergency Management in Australia Concepts and Principles Manual 1 (2004)
Environment Protection and Biodiversity Conservation Act (Commonwealth) Section 18 and 269AA (1999)
Fire and Emergency Services Act and Regulations (2005)
Fleurieu – Bushfire Management Committee, Interim Bushfire Management Area Plan, (September 2012)
Guidelines for Plantation Forestry in South Australia 2009
Guidelines for the Management of Roadside Vegetation, Native Vegetation Council (2012)
Minister's Specification SA 76, Maintenance and testing of essential safety provisions, (2015 edition)
Minister's Specification SA 76A, Fire Safety Requirements in Caravan Parks and Residential Parks, (December 2007)
Minister's Specification SA 76C, Protection of buildings exposed to brush fences, November (2007)
Minister's Specification SA H3.2, Concessions for farm buildings, (2015 edition)
National Bushfire Management, Policy Statement for Forests and Rangelands (2014)
National Construction Code (Formerly the Building Code of Australia, BCA) (2016)
National Parks and Wildlife Act 1972 (SA)
Native Vegetation Act 1991 (SA) Section 29 (1991)
Native Vegetation Act 1991 and Regulations (2003)
Native Vegetation Regulations 2003 (SA) Section 5A-1 and 5(1)(zi) (2003)
SA CFS - Rural Fire Hazard Plan (2014/15)
South Australian Firebreaks, Fire Access Tracks and Sign Standards Guidelines (2015)
State Bushfire Management Plan (2010)
Wilderness Protection Act 1992 (SA)

Definition and Acronyms

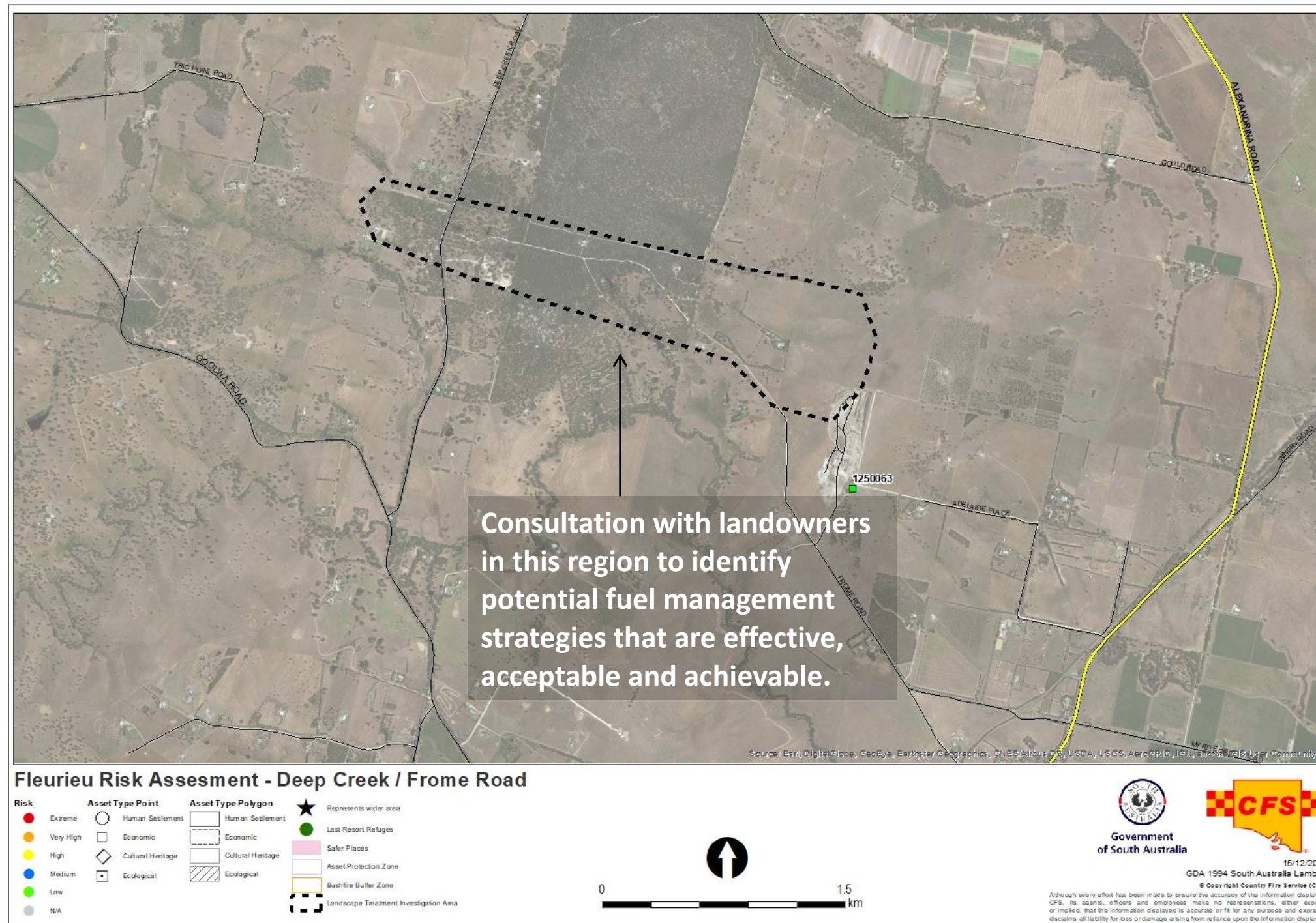
Name	Description
Agencies	Refers to any State or Federal Government Department that is the manager or owner of the land or asset.
AIRS	Australian Incident Reporting System
APZ	Asset Protection Zone
AS/NZS ISO 31000:2009	AS/NZS ISO 31000:2009 Risk Management - Principles and Guidelines. The agreed international standard that dictates the fundamental principles behind risk management.
Asset	A term used to describe anything of value within communities that may be impacted by bushfire. This may include residential areas, infrastructure, commercial, environmental, heritage and community valued sites.
Asset Owner	The owner occupier or custodian responsible for the care or management of an asset. The responsibility may be defined by ownership, lease or contract. Also refer to the <i>Fire and Emergency Service Act 2005</i> for more information.
Asset Risk Treatment Strategies	Strategies allocated to modify the bushfire risk to specific assets that have been assessed.
BAL	Bushfire Attack Level
BBZ	Bushfire Buffer Zone
BMA	Bushfire Management Area (typically a Council's boundary) as proclaimed by the Governor under <i>Section 72 of the Fire and Emergency Services Act 2005</i> .
BMAP	Bushfire Management Area Plan as defined under <i>Section 73A of the Fire and Emergency Services Act 2005</i> .
BMC	Bushfire Management Committee as defined under <i>Section 72A of Fire and Emergency Services Act 2005</i> .
BOM	Bureau of Meteorology
BRIMS	Bushfire Risk Information Management System: A systematic process that identifies assets at risk from bushfire, assesses the level of risk, captures current and proposed treatments, treatment owners and time frames for implementation and provides a framework for continuous review and monitoring of the risks and their treatments.
Bushfire Hazard	The vegetation that poses a level of threat to human life, economic and cultural assets or environmental assets. The potential severity of a bushfire threat is determined by fuel load, fuel arrangement and topography under a given climatic condition.
Bushfire Risk	The concept of bushfire risk has three elements: a) the likelihood of a bushfire igniting and spreading to the hazard adjacent to and threatening an asset; b) the observable event of the hazardous vegetation igniting and c) the consequences to the asset from a bushfire event.
Consequence	The term "Consequence" for the purpose of this plan, means "what will happen to the asset if it is impacted by a bushfire?" For example will it burn down, will it cease to function, will people be injured etc.? The elements that contribute to the consequence of a bushfire are the Bushfire Attack Level (BAL) (measuring the radiant heat) and either the susceptibility of occupants in human settlement assets or susceptibility of built structures..

Name	Description
DEWNR	Department of Environment, Water and Natural Resources
FBD	Fire Ban District
FDI	Fire Danger Index
FDR	Fire Danger Rating
FDS	Fire Danger Season
FES Act	Fire and Emergency Services Act 2005
FMP	Fire Management Plan – The plans that are produced by the Department of Environment, Water and Natural Resources for the management of their reserves and Crown lands for bushfire risk reduction works and ecological management.
FPO	Fire Prevention Officer
GAFMWG	2015 Government Agencies Fire Management Working Group
Land Manager	The person, organisation or agency responsible for the care or management of an asset or land. The responsibility may be defined by ownership, lease or contract. Also refer to the <i>Fire and Emergency Services Act 2005 Section 3</i> for additional clarification.
Landscape Treatment Investigation Areas.	Landscape Treatment Investigation Areas have been proposed as areas of bushfire concern requiring further assessment and consultation with stakeholders to determine the most effective, acceptable and achievable vegetation management strategies to directly reduce the intensity and movement of fire through the landscape and the impact of bushfire on a cluster of assets.
Likelihood	The chance of a bushfire igniting and spreading to the hazard adjacent to and threatening an asset.
Prescribed Burning	Prescribed burning is the planned application of fire under prescribed environmental conditions and within defined boundaries to achieve fuel hazard reduction management for bushfire risk mitigation and to achieve ecological, land management and research objectives.
Property Preparedness Zone	An area on or surrounding structures where the removal of hazardous vegetation and the elimination of ignition sources can reduce the impact of wind-blown burning embers, flame contact and intense heat generated by bushfires.
SACFS (or CFS)	South Australian Country Fire Service
SAPOL	South Australian Police
SBCC	State Bushfire Coordination Committee
SBMP	State Bushfire Management Plan
ZEMP	Zone Emergency Management Plan

APPENDIX 1

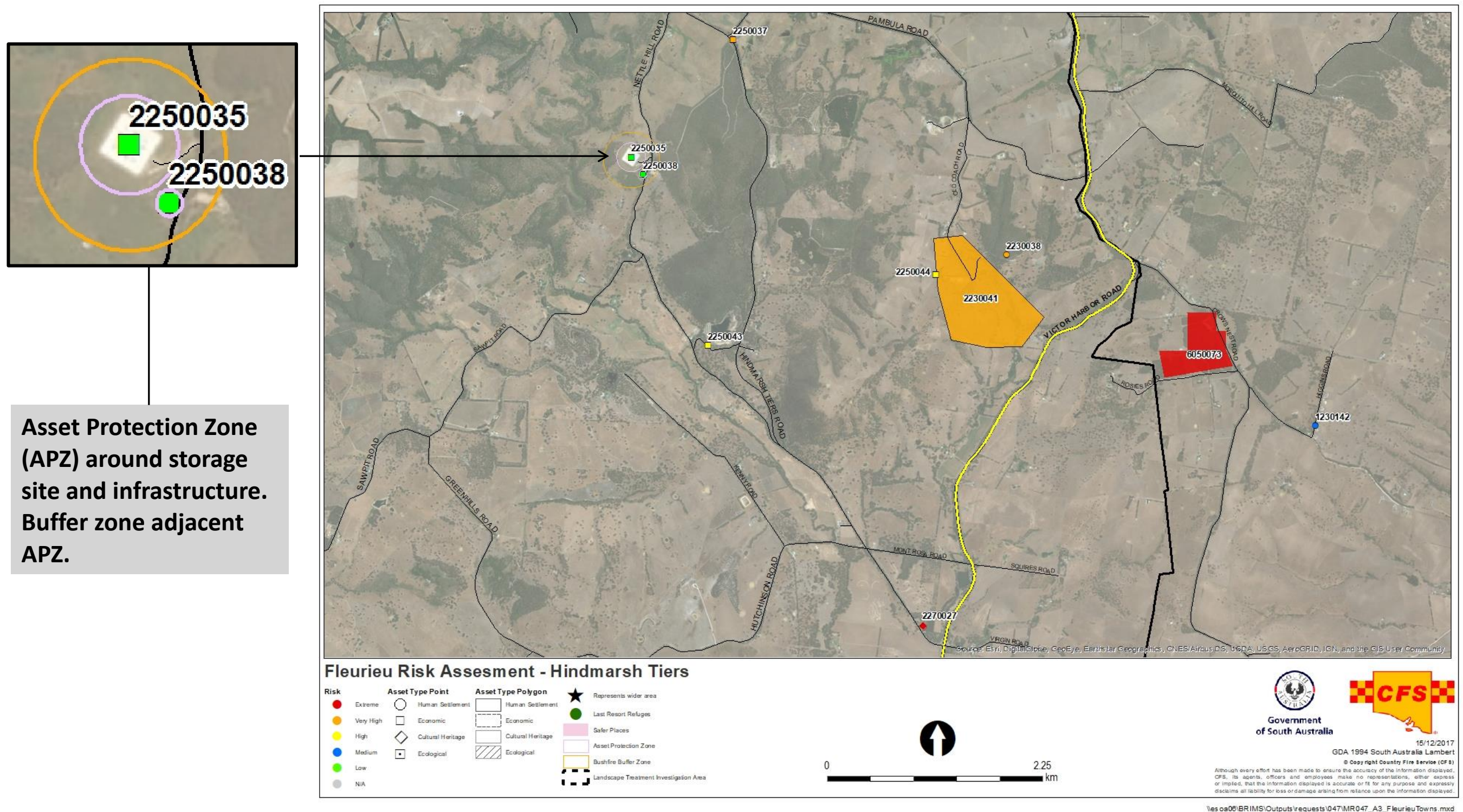
Map 1: Deep Creek Road and Frome Road

This area has been identified as a Landscape Treatment Investigation Area. Scott Conservation Park lies just to the north of multiple properties and dwellings that are surrounded by bushland. Due to the bushfire fuel hazard in this area, it has been identified as being strategically important not only to protect Scott Conservation Park but also adjacent Private Landholdings. The aim of establishing mitigation strategies within this landscape is to protect private assets within the area from fire coming through the park but also prevent fire entering the park. Consultation with landholders would need to occur to establish the feasibility of implementing any fuel management strategies taking into consideration the impact on the environment.



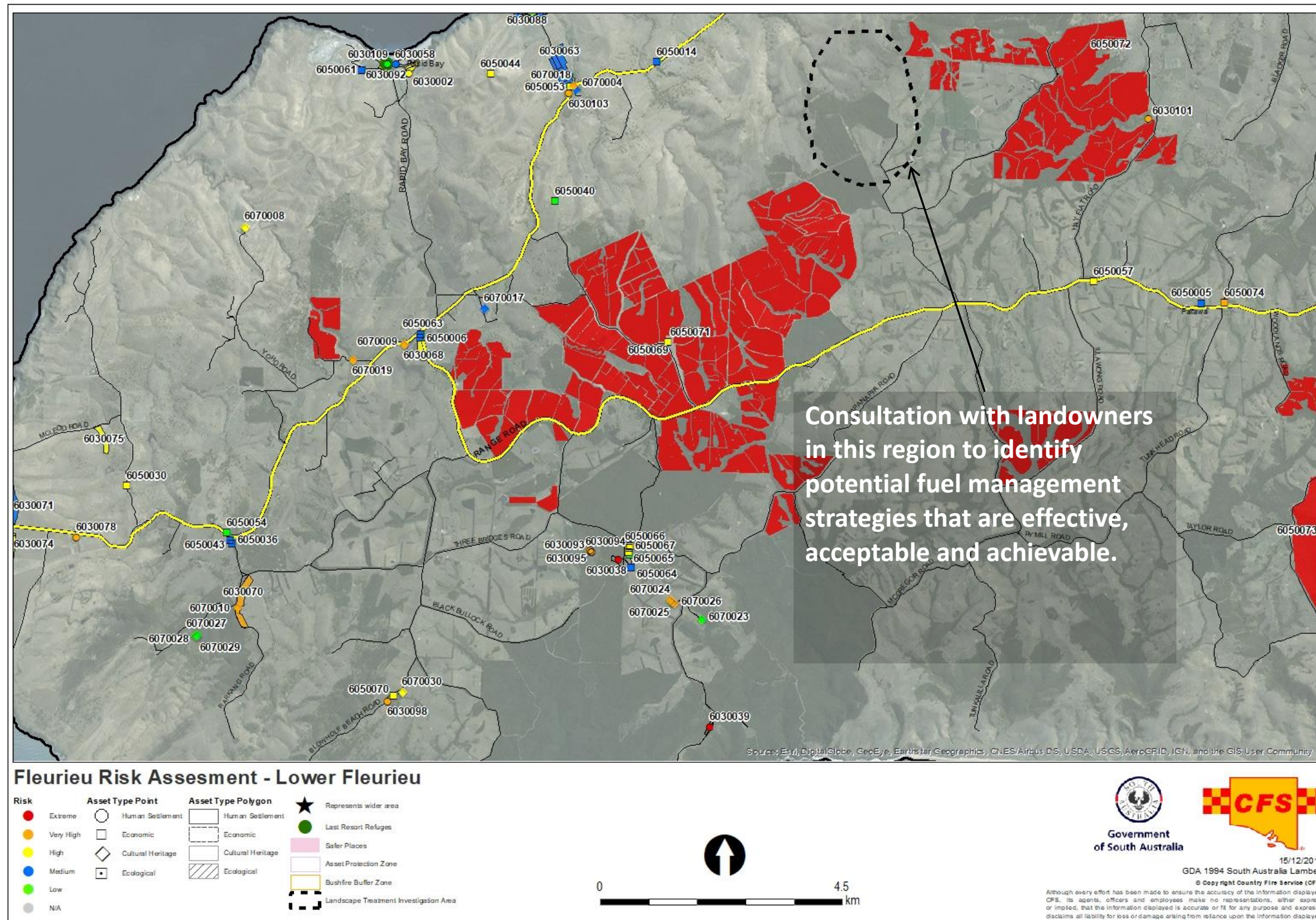
Map 2: Hindmarsh Tiers SA Water infrastructure site

The site below contains critical potable water storage and associated infrastructure that supplies the community of Victor Harbor. SA Water maintains Asset Protection Zones (APZ) around both the storage reservoir and the water supply infrastructure. The establishment of a Bushfire Buffer Zone (BBZ) is proposed to complement the APZs. The purpose of this strategy would be to further reduce fire intensity and the subsequent damage that could be caused by a bushfire impacting in this area.



Map 3: Lower Fleurieu/Parawa

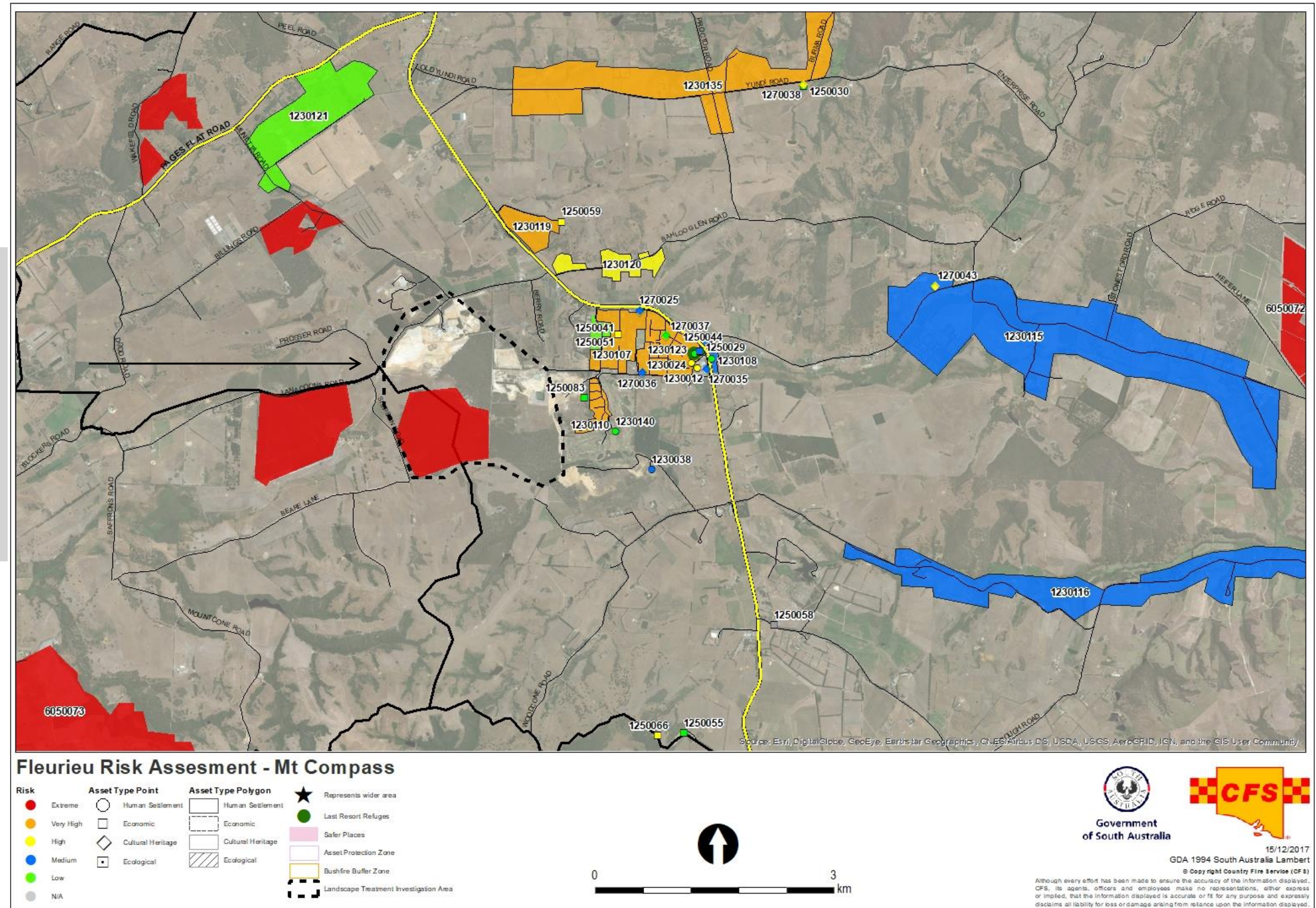
The area to the east of Rapid Bay has been identified as a Landscape Treatment Investigation Area. The objective of developing bushfire fuel management strategies is to provide strategic opportunities in the landscape to reduce fire intensity and create a possible window to prevent the spread of bushfire between plantations and areas of high value native vegetation.



Map 4: Mount Compass

The area to the west of Mount Compass has been identified as a Landscape Treatment Investigation Area. Currently there are areas of low fuel such as quarries located to the east of the Mount Compass Settlement further investigation is to occur to identify further areas in the landscape around the settlement of Mt Compass to protect it from a bushfire fire burning under a South Westerly wind. Undertaking a prescribe burns within this landscape has potential for ecological benefits.

Consultation with landowners in this region to occur to identify potential fuel management strategies that are effective, acceptable and achievable. Strategies to complement existing APZs (quarries).

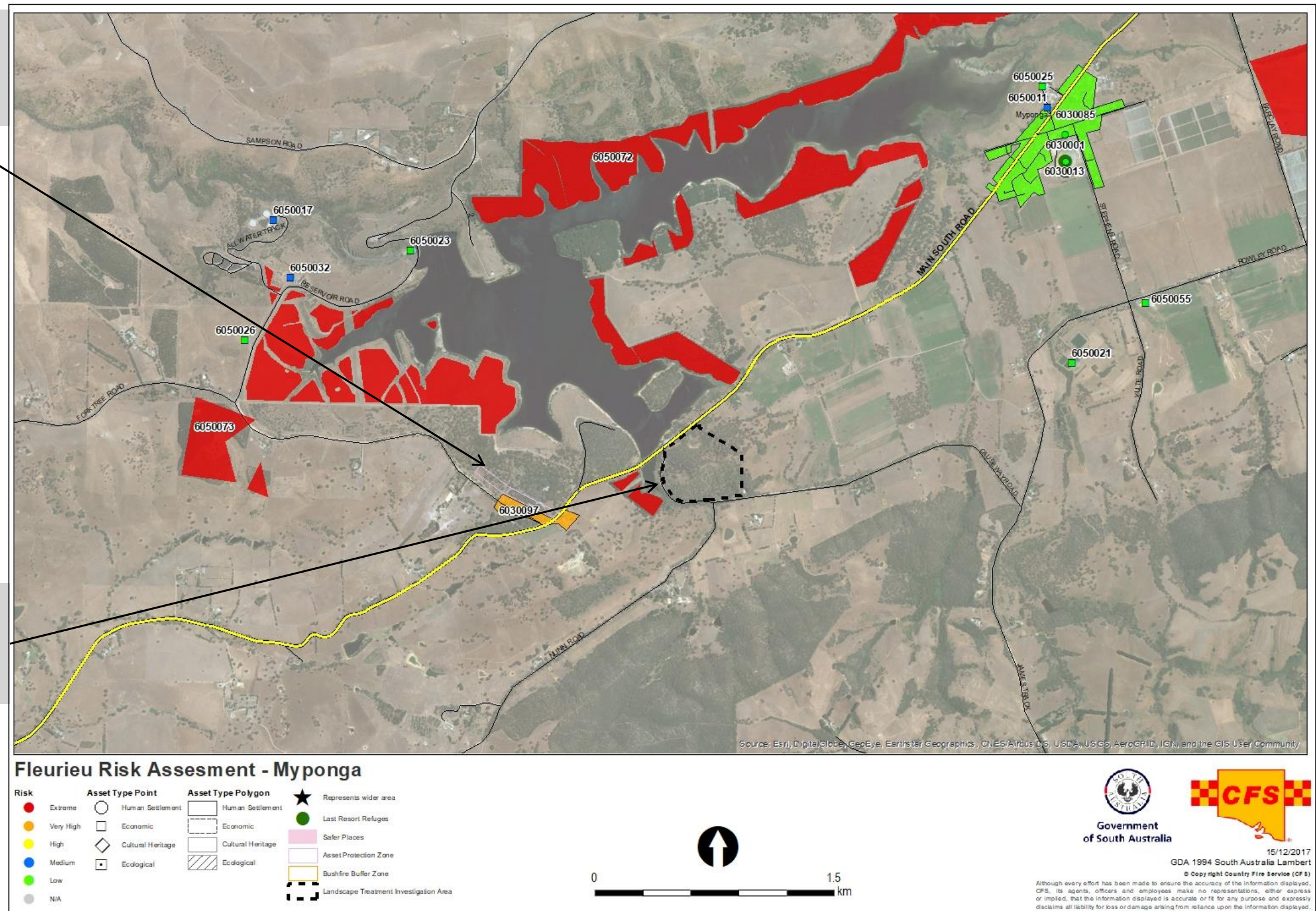


Map 5: Myponga

The land around the Myponga Reservoir is managed by SA Water. The establishment of an Asset Protection Zone (APZ) to the north of dwellings (identified as asset id 6030097) is proposed to be implemented by SA Water. A Landscape Treatment Investigation Area is also identified for a parcel of native vegetation where prescribed burning may have ecological benefits.

Asset Protection Zones to be established adjacent to assets (Asset Id 6030097).

SA Water land – investigating vegetation management options in



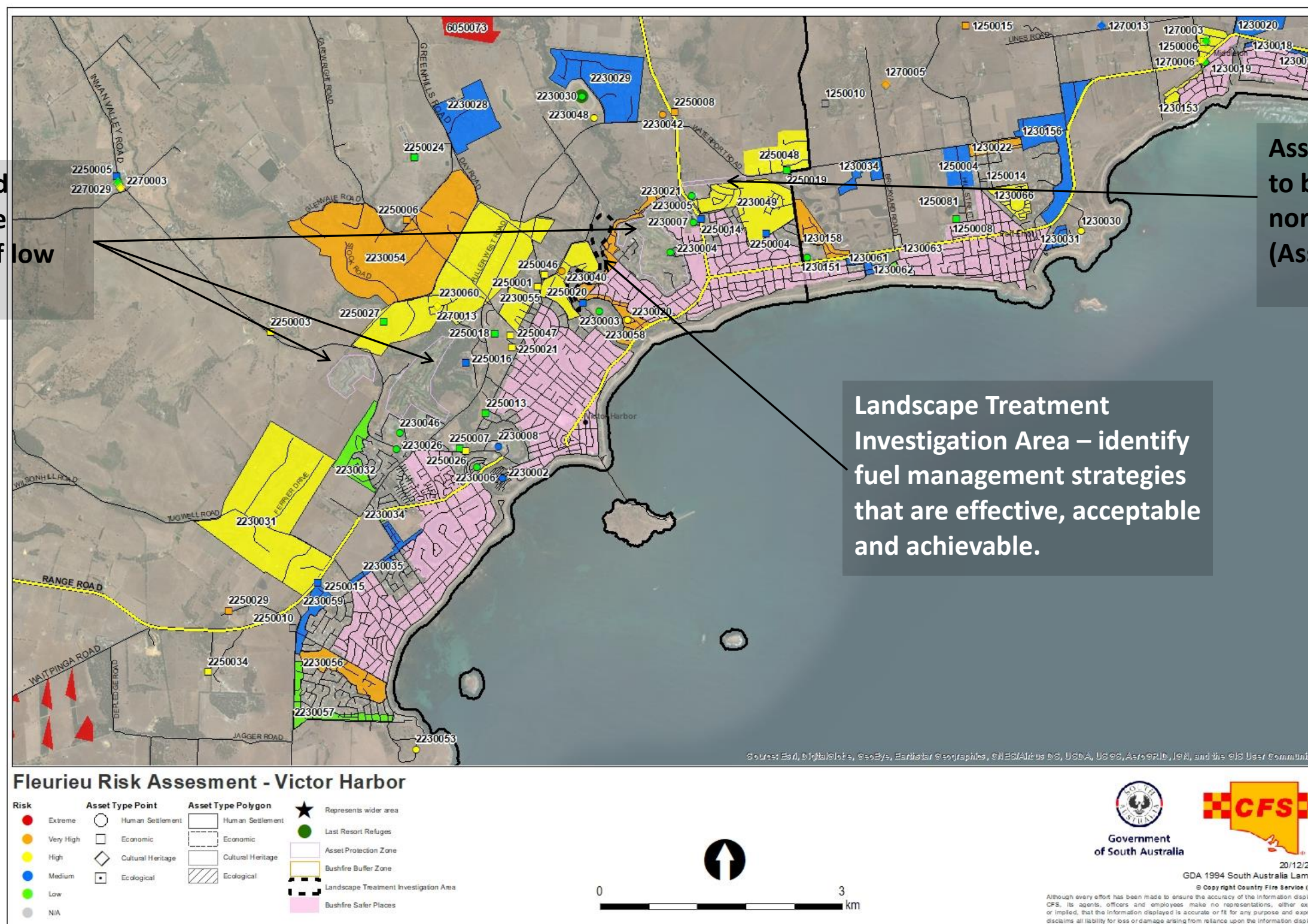
Map 6: Victor Harbor

An Asset Protection Zone and a Landscape Treatment Investigation Area are proposed as potential treatments to provide better bushfire protection zoning to the township of Victor Harbor. These zones would complement existing areas of low fuel (golf courses and quarry) identified in the map below. An Asset Protection Zone has been proposed to be established north of the asset id 2230049. A Landscape Treatment Investigation Area has been identified for the reserve area near Wattle Drive. Fuel management options are to be explored in this area to prevent bushfire impact into the residential area.

Golf courses and quarries provide existing areas of low fuel.

Asset Protection Zone to be established to the north of properties (Asset Id 2230049).

Landscape Treatment Investigation Area – identify fuel management strategies that are effective, acceptable and achievable.



Map 7: Strathalbyn

An area of bushfire vulnerability has been identified on the eastern side of Strathalbyn township. It is proposed that an Asset Protection Zone established in the roadside vegetation to provide strategic protection from fire approaching from the east.

